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UK Flood Risk
Flood Risk Consultants

Flood Risk Assessment

26 Holden Street, Clitheroe
Ribble Valley, Lancashire BB7 1LU

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Executive Summary

UK Flood Risk Consultants has been commissioned to prepare this Flood Risk Assessment (FRA) in support of a proposal consisting of a single storey to rear and double storey side extensions located at 26 Holden Street, Clitheroe, Ribble Valley, Lancashire BB7 1LU.

The main sources of information to undertake flood risk assessment are the flood maps and data of the Environment Agency and the previous flood studies by the Local Authority.

The proposed development is categorised as 'more vulnerable'.

The nearest main river from the site is the Mearley Brook with the risk of fluvial flooding. The Environment Agency's historic flood map shows that the site had no history of flooding.

The Environment Agency's Flood Maps show that the site lies within the Flood Zone 3 (high probability flooding). The Environment Agency's flood risk map indicates that the site is located in a 'high' flood risk zone.

The flood maps also show that site is located in an area not benefiting from the flood defences.

The Environment Agency's modelling data indicated that the site is subject to flooding from the 4% AEP (1 in 25 year) with potential flood depth of 0.28m. Similarly, the site is subject to flooding from the 1% AEP plus climate change (35% & 70%) events with potential flood depths of 1.19m and 1.39m. This implies that the flood hazard to the people and the property is high.

The flood risk from other sources including underground water, sewer and reservoir is low.

The risk of surface water flooding to the site varies from 'medium' to 'high'. The flood depth is likely to be less than 300mm.

In order to provide a level of protection against flooding, the floor level of the proposed extension will be set no lower than the existing level of the property, and flood proofing of the proposed development will be incorporated where appropriate.

In order to minimise the damage and to enable quick recovery and clean up after the flooding event, it is proposed that flood resilient measures will be implemented.

As the site is located within a flood zone area, it will be necessary to make sure that the residents are fully aware of the flood risk and flood warning and evacuation during an extreme event. If necessary, during a flood event the first floor will provide a safe haven for the residents. The residents are advised to utilise the Environment Agency's Flood Warning Service available in the area.

The proposed development will not lead to any increase in the surface runoff. The surface runoff will be improved by implementing appropriate SuDS measures. Rainwater harvesting will be implemented to improve the surface runoff.

The development will not give rise to backwater affects or divert water towards other properties.

This report demonstrates that the proposal will be safe, in terms of flood risk, for its design life and will not increase the flood risk elsewhere.

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Abbreviations

Abbreviation	Description
mAOD	Metres Above Ordnance Datum
DEFRA	Department for Environment, Food, and Rural Affairs
EA	Environment Agency
FRA	Flood Risk Assessment
LLFA	Lead Local Flood Authority
NPPF	National Planning Policy Framework
SFRA	Strategic Flood Risk Assessment
PFRA	Preliminary Flood Risk Assessment
SuDS	Sustainable Drainage Systems

1.0 Background

UK Flood Risk Consultants has been commissioned to prepare this Flood Risk Assessment (FRA) in support of a proposal consisting of a single storey to rear and double storey side extensions located at 26 Holden Street, Clitheroe, Ribble Valley, Lancashire BB7 1LU.

This FRA has been carried out in accordance with the requirements of the National Planning Policy Framework (NPPF) and the Environment Agency's Flood Risk Assessment (FRA) Guidance Note 3. and the best practices in flood risk management.

The National Planning Policy Framework sets out planning policy in order to avoid inappropriate development in areas at risk of flooding by directing development away from areas at highest risk, but where development is necessary, making it safe without increasing flood risk elsewhere.

2.0 FRA Requirements

A flood risk assessment should be undertaken for most developments located within one of the flood zones. This included developments:

- in flood zone 2 or 3 including minor development and change of use,
- more than 1 hectare (ha) in flood zone 1,
- less than 1 ha in flood zone 1, including a change of use in development type to a more vulnerable, where they could be affected by sources of flooding other than rivers and the sea (eg, surface water drains, reservoirs),
- in an area within flood zone 1 which has critical drainage problems as notified by the Environment Agency.

The Environment Agency's standing advice should be followed if carrying out a flood risk assessment of a development classed as:

- a minor extension (household extensions or non-domestic extensions less than 250 square metres) in flood zone 2 or 3
- 'more vulnerable' in flood zone 2 (except for landfill or waste facility sites, caravan or camping sites)
- 'less vulnerable' in flood zone 2 (except for agriculture and forestry, waste treatment, mineral processing, and water and sewage treatment)
- 'water compatible' in flood zone 2.

3.0 General Description of the Site and the Proposals

3.1. Description of the site

The proposal site is located at 26 Holden Street, Clitheroe, Ribble Valley, Lancashire BB7 1LU centred on the OS NGR 374679,441899 (**Appendix A Figure 1**). Ribble Valley Borough Council is the Local Planning Authority.

The total area of the site is approximately 102m². The access to the site is via Holden Street. The surrounding area is a mix of residential and commercial uses (**Appendix A Figure 2**).

The nearest watercourse from the site is the Mearley Brook with the risk of fluvial flooding. The site has a relatively level topography with the general elevation of 75.21mAOD. Further details about the existing site are provided in **Appendix B**.

3.2. Proposed Development

The proposal consists of a single storey to rear and double storey side extensions. The area of the proposed extensions is approximately 39.40m². Further details about the proposals have been provided in **Appendix B**.

4.0 Development and Flood Risk Policy

4.1. National Planning Policy Framework (NPPF)

The National Planning Policy Framework (NPPF) is the main driving policy which was issued by the Department for Communities and Local Government in March 2012. The NPPF sets out planning and policies related to development planning and flood risk using a sequential characterisation of risk based on planning zones and the Environment Agency's Flood Maps. The aim of the flood risk assessment is to identify which Flood Zones the site is located in and vulnerability classification relevant to the proposed development, based on an assessment of current and future conditions.

4.2. Flood Zones

The Flood Zones refer to the probability of river and sea flooding which ignores the presence of defences. The national flood maps have been developed by the Environment Agency that shows the risk of tidal and/or fluvial flooding across England and Wales for different return period events. The Environment Agency's Flood Maps are the maps which have been developed using broad scale hydraulic modelling. It is therefore important to understand that the flood maps may not be very accurate at a site-specific level which may need further field observation and measurements. The Flood Zones do not take into account of the climate change impacts which must be considered in any flood risk assessment as required by the NPPF.

4.3. Sequential and Exception Tests

As set out in the NPPF, the overall aim of the Sequential Test should be to steer new development to Flood Zone 1 (Low Probability Flooding). Where there are no reasonably available sites in Flood Zone 1, the Local Authority should take into account the flood risk vulnerability of land uses and consider reasonably available sites in Flood Zone 2, applying the Exception Test if required. Where there are no reasonably available sites in Flood Zones 1 or 2, the suitability of sites in Flood Zone 3 should be considered, taking into account the flood risk vulnerability of land uses and applying the Exception Test if required.

As the proposal consists of minor extensions to the existing house, the Sequential Test will not be required.

The Exception Test, as set out in paragraph 102 of the Framework, is a method to demonstrate and help ensure that flood risk to people and property will be managed satisfactorily, while allowing necessary development to go ahead in situations where

suitable sites at lower risk of flooding are not available. There are two requirements to meet for the Exception Tests. The proposed development will provide wider sustainability benefits to the community that outweigh flood risk, and that it will be safe for its lifetime, without increasing flood risk elsewhere and where possible reduce flood risk overall.

4.4. Vulnerability of Use and Flood Risk Assessment

The proposed development is categorised as 'more vulnerable' development (Table 2). It should be ensured that all types of flood risk are considered as part of the Flood Risk Assessment: *'A site-specific Flood Risk Assessment must demonstrate that the development will be safe for its lifetime taking account of the vulnerability of its users, without increasing flood risk elsewhere, and, where possible, will reduce flood risk overall'*.

This FRA aims to demonstrate that the proposal will remain safe for its lifetime and will not increase flood risk elsewhere.

4.5. NPPF Flood Zones

Table 1 below shows the NPPF Flood Zones and the requirements and policy aims in terms of undertaking site-specific flood risk assessment.

Table 1 - NPPF Flood Zones and Requirements (NPPF Technical Guidance Table 1)

Zone 1: Low Probability Flood Zone	This is defined as the land assessed as having a less than 1 in 1000 annual probability of river or sea flooding in any year (<0.1%).
Appropriate uses	All uses of land are appropriate in this zone.
FRA requirements	For development proposals on sites comprising 1 ha or above the vulnerability to flooding from other sources as well as from river and sea flooding, and the potential to increase flood risk elsewhere through the addition of hard surfaces and the effect of the new development on surface water run-off, should be incorporated in a FRA.
Policy aims	Developers and local authorities should seek opportunities to reduce the overall level of flood risk through the layout and form of the development, and the appropriate application of sustainable drainage techniques.



Zone 2: Medium Probability Flood Zone	This is defined as the land assessed as having between a 1 in 100 and 1 in 1000 annual probability of river flooding (1% - 0.1%) or between a 1 in 200 and 1 in 1000 annual probability of sea flooding (0.5% - 0.1%) in any year.
Appropriate uses	The water-compatible, less vulnerable and more vulnerable uses of land and essential infrastructure in Table 2 are appropriate in this zone. Highly vulnerable uses in Table 2 are only appropriate in this zone if the Exception Test is passed.
FRA requirements	All proposals in this zone should be accompanied by a FRA.
Policy aims	Developers and local authorities should seek opportunities to reduce the overall level of flood risk through the layout and form of the development, and the appropriate application of sustainable drainage techniques.
Zone 3a: High Probability Flood Zone	This is defined as the land assessed as having a 1 in 100 or greater annual probability of river flooding (<1%) or a 1 in 200 or greater annual probability of flooding from the sea (>0.5%) in any year.
Appropriate uses	The water-compatible and less vulnerable uses of land in Table 2 are appropriate in this zone. The highly vulnerable uses (Table 2) should not be permitted in this zone. The more vulnerable and essential infrastructure uses in Table 2 should only be permitted in this zone if the Exception Test is passed.
FRA requirements	All proposals in this zone should be accompanied by a FRA.
Policy aims	Developers and local authorities should seek opportunities to: ❖ reduce the overall level of flood risk through the

	<p>layout and form of the development and the appropriate application of sustainable drainage techniques;</p> <ul style="list-style-type: none"> ❖ relocate existing development to land with a lower probability of flooding; ❖ create space for flooding to occur by allocating and safeguarding open space for flood storage.
Zone 3b: Functional Floodplain	<p>This is the land where water has to flow or be stored in times of flood. This zone is generally defined as the land which would flood with an annual probability of 1 in 20 (5%AEP) or greater in any year. The Local Council may define the Functional Floodplain area with a different annual probability of event.</p>
Appropriate uses	<p>Only the water-compatible uses and the essential infrastructure listed in Table 2 that has to be there should be permitted. It should be designed and constructed to:</p> <ul style="list-style-type: none"> ❖ remain operational and safe for users in times of flood; ❖ result in no net loss of floodplain storage; ❖ not impede water flows; ❖ not increase flood risk elsewhere.
FRA requirements	<p>All proposals in this zone should be accompanied by a FRA.</p>
Policy aims	<p>In this zone, developers and local authorities should seek opportunities to:</p> <ul style="list-style-type: none"> ❖ reduce the overall level of flood risk through the layout and form of the development and the appropriate application of sustainable drainage techniques; ❖ relocate existing development to land with a lower probability of flooding.

Table 2 - Flood Risk Vulnerability Classification (NPPF Technical Guidance Table 2)

Essential Infrastructure	Essential transport infrastructure and strategic utility infrastructure, including electricity generating power stations and grid and primary substations.
Highly Vulnerable	<ul style="list-style-type: none"> ❖ Police stations, Ambulance stations and Fire stations and Command Centres and telecommunications installations and emergency dispersal points. ❖ Basement dwellings, caravans, mobile homes and park homes intended for permanent residential use. ❖ Installations requiring hazardous substances consent.
More Vulnerable	<ul style="list-style-type: none"> ❖ Hospitals, residential institutions such as residential care homes, children's homes, ❖ Social services homes, prisons and hostels. ❖ Buildings used for: dwelling houses, student halls of residence, drinking establishments, nightclubs, hotels and sites used for holiday or short-let caravans and camping. ❖ Non-residential uses for health services, nurseries and education. ❖ Landfill and waste management facilities for hazardous waste.
Less Vulnerable	<ul style="list-style-type: none"> ❖ Buildings used for shops, financial, professional and other services, restaurants and cafes, offices, industry, storage and distribution, and assembly and leisure. ❖ Land and buildings used for agriculture and forestry. ❖ Waste treatment (except landfill and hazardous waste facilities), minerals working and processing (except for sand and gravel). ❖ Water treatment plants and sewage treatment plants (if adequate pollution control measures are in place).

**Water-
compatible
Development**

- ❖ Flood control infrastructure, water transmission infrastructure and pumping stations.
- ❖ Sewage transmission infrastructure and pumping stations.
- ❖ Sand and gravel workings.
- ❖ Docks, marinas and wharves, navigation facilities.
- ❖ MOD defence installations.
- ❖ Ship building, repairing and dismantling, dockside fish processing and refrigeration and compatible activities requiring a waterside location
- ❖ Water-based recreation (excluding sleeping accommodation).
- ❖ Lifeguard and coastguard stations.
- ❖ Amenity open space, nature conservation and biodiversity, outdoor sports and recreation.
- ❖ Essential sleeping or residential accommodation for staff required by uses in this category, subject to a warning and evacuation plan.



Table 3 - Flood Risk Vulnerability and Flood Zone 'compatibility'

Vulnerability Classification (Refer Table 2)		Essential Infrastructure	Water Compatible	Highly Vulnerable	More Vulnerable	Less Vulnerable
Flood Zones	Flood Zone 1	✓	✓	✓	✓	✓
	Flood Zone 2	✓	✓	Exception Test	✓	✓
	Flood Zone 3a	Exception Test	✓	*	Exception Test	✓
	Flood Zone 3b	Exception Test	✓	*	*	*

✓ Development is appropriate

* Development should not be permitted

5.0 Assessment of Flood Risk

5.1. History of Flooding

The Ribble Valley Borough Council's Strategic Flood Risk Assessment (Level 1 SFRA, May 2010), hereafter referred to as SFRA, has provided a brief overview of the flooding history in the area. A record of the major floods that have affected the Ribble catchment since 1600 has been put together from the British Hydrological Society's "Chronology of British Hydrological Events" and from the Environment Agency Section 105 – River Ribble Survey in 1998. The Environment Agency study found major flood events that had been reported in local newspapers. The major flood events occurred in 1771 (Ribble), 1775 (Ribble), 1866 (Ribble Calder), 1881 (Ribble, Calder, Hodder), 1923 (Ribble, Calder), and in 1936, 1995, 2000 and 2002. Despite these events, there were no records of flooding at the site.

In addition, information on historic floods was obtained from the Environment Agency (**Appendix C**). The historical flood map in **Appendix C** shows that a small area upstream of the site was flooded in 2007, however the site had not been flooded by this event.

Information on the past flooding event was also obtained from the landowner. They were not aware of any flooding issues at the site.

5.2. Risk of Fluvial Flooding

The site is located in close proximity to the Mearley Brook with the risk of fluvial flooding. The Environment Agency's Flood Map around the site is shown in **Appendix A Figure 3** which shows that the site lies within the Flood Zone 3 (high probability flooding). The Flood Zone 3 fluvial outline shows a 1 in 100 chance of flooding at a location in any one given year (i.e., a 1% annual probability of flooding).

The flood map also shows that the site is located in an area not benefiting from the flood defences. **Figure 4** shows the Environment Agency's flood risk map which indicates that the risk of flooding to the site is 'high'.

5.3. Modelled Water Levels

Information on modelled water levels was obtained from the Environment Agency. The modelled flood extent maps for a range of events are shown in **Appendix C**. The flood maps show that the site is located within the flood extent of the 1 in 25 year and larger events. The modelled Flood Level Location Map shows that the nearest model node from the site is 'Node 6'. The 1% AEP (1 in 100 year) water levels at this node are 76.12mAOD and 76.10mAOD for the defended and

undefended conditions respectively.

Comparison of Modelled Water Levels and Site Levels

The modelled water levels (channel) have been compared with the existing site levels (**Table 4**). The information on the site levels have been taken from the topographic map (**Appendix B**).

Table 4 below shows that the site is subject to flooding from the 4% AEP (1 in 25 year) with potential flood depth of 0.28m.

Similarly, the site is subject to flooding from the 1% AEP plus climate change (35% & 70%) events with potential flood depths of 1.19m and 1.39m. This implies that the flood hazard to the people and the property is high.

Table 4 – Comparison of modelled water levels against the finished floor level

Events	Modelled levels, mAOD	Site Level, mAOD	Potential flood depth, m
4% AEP	75.49	75.21	0.28
1% AEP	76.10	75.21	0.89
*1% AEP plus 35% CC	76.40	75.21	1.19
*1% AEP plus 70% CC	76.60	75.21	1.39
0.1 %AEP	77.74	75.21	2.53

*35% Higher Central and 70% Upper End climate change allowances applicable for this site, see section 5.10.

5.4. Risk of Tidal Flooding

The watercourse is not influenced by tidal waves at this location. The risk of tidal flooding is therefore low.

5.5. Risk of Flooding From Artificial Water Bodies

There were no known flood risks from any artificial water bodies near the site.

5.6. Risk of Groundwater Flooding

In recent years groundwater has been recognised as a significant source of flooding in the UK. According to the British Geological Survey, groundwater flooding occurs when the water table in permeable rocks rises to enter basements/cellars or comes

up above the ground surface. Groundwater flooding is not necessarily linked directly to a specific rainfall event and is generally of longer duration than other causes of flooding (possibly lasting for weeks or even months).

In accordance with the SFRA, the groundwater flooding was not considered by the Environment Agency to be a significant flood risk factor in the RVBC area.

Evidence of historical groundwater flooding within the SFRA is very limited, however it is important to recognise that the risk of groundwater flooding is highly variable and heavily dependent upon local conditions at any particular time.

According to the information available from the landowner, there were no records of any groundwater flooding incidents around the site. Based on these evidences and information, it is reasonable to consider that the risk of groundwater flooding to the site is low.

5.7. Risk of Surface Water Flooding

The surface water flooding arises when the infiltration capacity of land or the drainage capacity of a local sewer network is exceeded and the excess rainwater flows overland. The severity of surface water flooding depends on several factors such as the degree of saturation of the soil before the event, the permeability of soils and geology, hill slope steepness and the intensity of land use.

Information on the risk of surface water flooding is held by the Environment Agency. The Environment Agency's Surface Water Flood Risk Maps are provided in **Appendix A Figure 5 and Figure 6** which indicate that the risk of surface water flooding to the site varies from 'medium' to 'high'. The flood depth is likely to be less than 300mm.

5.8. Risk of flooding from Reservoirs

The Environment Agency's reservoir flood map in **Appendix A Figure 7** indicated that the proposed development site is located outside the maximum extent of flooding from reservoir. According to the Environment Agency, the reservoir flooding is extremely unlikely to happen and reservoirs in the UK have an extremely good safety record; indeed there has been no loss of life in the UK from reservoir flooding since 1925. The Environment Agency is the enforcement authority for the Reservoirs Act 1975 in England and Wales. All large reservoirs must be inspected and supervised by reservoir panel engineers on a regular basis. It is therefore assumed that these reservoirs are regularly inspected and essential safety work is carried out. These reservoirs therefore present a managed residual risk.

5.9. Flood Risk from Sewers

Sewer flooding is often caused by excess surface water entering the drainage network causing sewers to surcharge. The SFRA has provided very limited information on sewer flooding within the area, however, there were no records of sewer flooding incidents at the site. It is important to note that previous sewer flood incidents or the lack thereof do not indicate the current or future risk to the site as upgrade work could have been carried out to alleviate any issues or conversely in areas that have not experienced sewer flooding incidents the local drainage infrastructure could deteriorate leading to future flooding.

According to the information obtained from the landowner, there were no records of sewer flooding incidents at the site in the past.

5.10. Impact of Climate Change

The Environment Agency released new climate change guidance for flood risk assessments on 19th February 2016 outlining the allowances for the impact of climate change on peak river flows, peak rainfall intensities, sea level rise, offshore wind speeds and extreme wave height. They are based on climate change projections and different scenarios of carbon dioxide (CO₂) emissions to the atmosphere. There are different allowances for different epochs or periods of time over the next century.

The range of allowances in **Table 5** below is based on percentiles. A percentile is a measure used in statistics to describe the proportion of possible scenarios that fall below an allowance level. The 50th percentile is the point at which half of the possible scenarios for peak flows fall below it and half fall above it. The central allowance is based on the 50th percentile, higher central is based on the 70th percentile and the upper end is based on the 90th percentile.

Table 5 - Peak river flow allowances by river basin district (use 1961 to 1990 baseline)

River basin district	Allowance category	Total potential change anticipated for the '2020s' (2015 to 2039)	Total potential change anticipated for the '2050s' (2040 to 2069)	Total potential change anticipated for the '2080s' (2070 to 2115)
Northumbria	Upper end	20%	30%	50%
	Higher central	15%	20%	25%
	Central	10%	15%	20%

Humber	Upper end	20%	30%	50%
	Higher central	15%	20%	30%
	Central	10%	15%	20%
Anglian	Upper end	25%	35%	65%
	Higher central	15%	20%	35%
	Central	10%	15%	25%
South East	Upper end	25%	50%	105%
	Higher central	15%	30%	45%
	Central	10%	20%	35%
Thames	Upper end	25%	35%	70%
	Higher central	15%	25%	35%
	Central	10%	15%	25%
South West	Upper end	25%	40%	85%
	Higher central	20%	30%	40%
	Central	10%	20%	30%
Severn	Upper end	25%	40%	70%
	Higher central	15%	25%	35%
	Central	10%	20%	25%
Dee	Upper end	20%	30%	45%
	Higher central	15%	20%	25%
	Central	10%	15%	20%
North West	Upper end	20%	35%	70%
	Higher central	20%	30%	35%
	Central	15%	25%	30%

Solway	Upper end	20%	30%	60%
	Higher central	15%	25%	30%
	Central	10%	20%	25%
Tweed	Upper end	20%	25%	45%
	Higher central	15%	20%	25%
	Central	10%	15%	20%

Using peak river flow allowances for flood risk assessments

The guideline suggests to consider the flood zone and the appropriate flood risk vulnerability classification to decide which allowances applies to the development or plan.

In flood zone 2

Essential infrastructure – use the higher central and upper end to assess a range of allowances

Highly vulnerable – use the higher central and upper end to assess a range of allowances

More vulnerable – use the central and higher central to assess a range of allowances

Less vulnerable – use the central allowance

Water compatible – use none of the allowances

In flood zone 3a

Essential infrastructure – use the upper end allowance

Highly vulnerable – development should not be permitted

More vulnerable – use the higher central and upper end to assess a range of allowances

Less vulnerable – use the central and higher central to assess a range of allowances

Water compatible – use the central allowance

In flood zone 3b

Essential infrastructure – use the upper end allowance

Highly vulnerable – development should not be permitted

More vulnerable – development should not be permitted

Less vulnerable – development should not be permitted

Water compatible – use the central allowance

Assessment of Climate Change Impact for the Site

The site is located within the North West River Basin District. As the proposed development is categorised as 'more vulnerable' and the site is located in Flood Zone 3, the guideline recommends to use the Higher Central and Upper End allowances to assess the impact of climate change. The Higher Central and Upper End allowances for the North West River Basin District are 35% and 70% respectively for the period between 2070 and 2115. These allowances are greater than that currently used and incorporated into the Environment Agency's existing Fluvial Flood Model Levels where allowance of 20% was used.

Information on the modelled floodwaters was obtained from the Environment Agency (**Appendix C**). However, no information was available on the design flows and water levels that take into account of climate change. Therefore, a stage-discharge curve could not be developed in order to estimate the water levels corresponding to the new climate change allowances. Therefore, a basic level of assessment has been done by considering a precautionary allowance for potential climate change impacts on peak design flood levels. A precautionary allowances of 300mm and 500mm have been considered for the higher central and upper end allowances for this site.

The most representative model node for the site is 'Node 6' (**Appendix C**). The 1 in 100 year (1%AEP) water level for this node is 76.10mAOD. Therefore, the water level for the 1 in 100 year (1%AEP) plus 35% and 70% climate change will be 76.40mAOD and 76.60mAOD respectively. These water levels have been utilised for assessing the flood risk for the site in Section 5.3 above.



6.0 Mitigation Measures

6.1. Recommended Finished Floor Level

In order to afford a level of protection against flooding it is normally recommended that finished floor levels are set a nominal 300mm above the 1 in 100 year annual probability fluvial flood (1% AEP) including an allowance for climate change.

However, as the proposed development involves minor extension it will not be practicable to fulfil this requirement.

The Environment Agency has issued a guidance (Ver 3.1, April 2012) on 'Householder and other minor extensions in Flood Zones 2 and 3' (Appendix D). This guidance is for domestic extensions and non-domestic extensions where the additional footprint created by the development does not exceed 250m². The additional footprint created by the proposed extensions is approximately 39.40m². As such, there are two options available for flood mitigation from which the applicant needs to choose one option as shown in Table 6 below.

Table 6 – Flood Mitigation Measures for Minor Extensions in Flood Zone 2 and 3

Applicant to choose one or other of the flood mitigation measures below	Applicant to provide the LPA with the supporting information detailed below as part of their FRA	Applicant to indicate their choice in the box below. Enter 'yes' or 'no'
<p>Either ;</p> <p>Floor levels within the proposed development will be set no lower than existing levels AND, flood proofing of the proposed development has been incorporated where appropriate.</p>	<p>Details of any flood proofing / resilience and resistance techniques, to be included in accordance with 'Improving the flood performance of new buildings' CLG (2007)</p>	<p>Yes</p>
<p>Or;</p> <p>Floor levels within the extension will be set 300mm above the known or modelled 1 in 100 annual probability river flood (1%) or 1 in 200 annual probability sea flood (0.5%) in any year. This flood level is the extent of the Flood Zones</p>	<p>This must be demonstrated by a plan that shows finished floor levels relative to the known or modelled flood level. All levels should be stated in relation to Ordnance Datum¹</p>	

For the proposed development, the first option has been chosen for flood mitigation. According to this option, the floor level of the proposed extension will be set no lower than the existing level of the property, and flood proofing of the proposed development will be incorporated where appropriate.

It is recommended that flood resilient measures are used in the development as far as practicable to manage the residual risk, reduce the damage and clean up time following a flood. The flood resilient measures have been briefly discussed below.

6.2. Flood Resilient Measures

The following flood resilient measures will be adopted to minimise the damage and to enable quick recovery and clean up after the flooding event:

- Electrical sockets will be installed above the flood level for ground floors to minimise damage to electrical services and allow speedy re-occupation.
- Water, electricity and gas meters will be located above predicted flood level.
- Non-return valves will be used in the drainage system to prevent back-flow of diluted sewage in situations where there is an identified risk of the foul sewer surcharging.
- All service entries will be sealed (e.g. with expanding foam or similar closed cell material).
- Closed cell insulation will be used for pipes which are below the predicted flood level.
- Boiler units and ancillary devices will be installed above predicted flood level and preferably on the first floor of two-storey properties.
- Underfloor heating will be avoided on ground floors and controls such as thermostats will be placed above flood level.
- Wiring for telephone, TV, Internet and other services will be protected by suitable insulation to minimise damage.
- Engineering bricks (Classes A and B) will be used which has 'good' resilience in terms of water penetration, drying ability and retention of pre-flood dimensions and integrity.
- Building materials that are effective for a 'water exclusion strategy' will be used which include: engineering bricks, cement-based materials including water retaining concrete and dense stone.
- Building materials that are suitable for a 'water entry strategy' will be used which include: facing bricks, concrete blocks, sacrificial or easily removable external finishes or internal linings.

More detailed information about flood resilience can be found on the Environment Agency website (www.environment-agency.gov.uk) and in 'Improving the flood performance of new buildings' (www.planningportal.gov.uk/uploads/br/flood_performance.pdf).

6.3. Flood Warning and Evacuation

As the site is located within a flood zone area, it will be necessary to make sure that the residents are fully aware of the flood risk and flood warning and evacuation during an extreme event. If necessary, during a flood event the first floor will provide a safe haven for the residents.

6.3.1. Flood Warnings Direct

The residents are advised to utilise the Environment Agency's Flood Warnings Direct which is a free flood warning service called Floodline Warnings Direct (FWD). This service generally gives an advance notice of when flooding is likely to happen and time to prepare for a flood event. Property owners on the proposed development site will be able to sign up to FWD online using the following contact details (**Table 7**):




Table 7- Contacts for flood warning services

Methods	Remarks
Online	https://fwd.environment-agency.gov.uk/app/olr/register
Telephone	0345 988 1188

6.3.2. Flood Warning Service

The Flood Warning Service is provided by the Environment Agency across England and Wales in areas at risk of flooding from rivers or the sea. This is provided using up to date rainfall, river level and sea condition monitoring 24 hours a day to forecast the possibility of flooding. If flooding is forecast, the Environment Agency will issue warnings using a set of three different warning types (**Table 8**). Many areas of England are covered by the full four stages of the Environment Agency's Flood Warning Service, including the site (**Appendix A Figure 8**). The Environment Agency's Flood Warning target lead time; the time between a flood warning being issued and the onset of flooding is approximately two hours. Providing the Environment Agency can meet their target Flood Warning lead time, the residents of the proposed development will have two hours to ensure that property is relocated to minimise risk and evacuation to safe locations can be carried out.

Table 8 - Environment Agency's Flood Warning Codes

Flood Warning Code	Meaning	Actions to be taken
 FLOOD ALERT	Flooding is possible. Be prepared.	<ul style="list-style-type: none"> • Be prepared to act on your flood plan. • Prepare a flood kit of essential items. • Monitor local water levels and the flood forecast on our website.
 FLOOD WARNING	Flooding is expected. Immediate action required.	<ul style="list-style-type: none"> • Move family, pets and valuables to a safe place. • Turn off gas, electricity and water supplies if safe to do so. • Put flood protection equipment in place.
 SEVERE FLOOD WARNING	Severe flooding. Danger to life.	<ul style="list-style-type: none"> • Stay in a safe place with a means of escape. • Be ready should you need to evacuate from your home. • Co-operate with the emergency services. • Call 999 if you are in immediate danger.
Warnings no longer in force	No further flooding is currently expected in your area.	<ul style="list-style-type: none"> • Be careful. Flood water may still be around for several days. • If you've been flooded, ring your insurance company as soon as possible.

6.4. Surface Water Runoff (SuDS)

The changes in land cover have been summarised in **Table 9** below. It can be seen that the proposed development will lead to a very small increase in the impermeable surface area by approximately 1.1m². This means there will be no significant increase in the surface runoff.

Table 9 Change in Land Cover

Land Cover	Existing, m ²	Proposed, m ²	Change, m ²
Impermeable Surface Area			
Hard-standing	52.6	21.3	
Building footprint	48.3	80.7	
Total Impermeable	100.9	102.0	+1.1
Permeable Surface Area			
Grass cover	1.1	0.0	
Total Permeable	1.1	0.0	-1.1
Total Area	102.0	102.0	

The surface runoff from the site will be improved by implementing appropriate SuDS. The requirements for SuDS will ensure that any redevelopment or new development does not negatively contribute to the surface water flood risk of other properties and instead provides a positive benefit to the level of risk in the area. It will also ensure that appropriate measures are taken to increase the flood resilience of new properties and developments in surface water flood risk areas, such as those identified as being locally important flood risk areas.

The SudS hierarchy and management train has been discussed in Paragraph 1.3.2 of the SuDS Manual (C697) which aims to mimic the natural catchment processes as closely as possible. The general hierarchy of the SuDS measures is provided in **Table 10** below.

Table 10 General Hierarchy of SuDS Measures

Measures	Definition/Description
Prevention	The use of good site design and housekeeping measures to prevent runoff and pollution (e.g. rainwater harvesting/reuse).
Source control	Control of runoff at or very near its source (e.g. soakaways, porous and pervious surfaces, green roofs).
Site control	Management of water in a local area on site (e.g. routing water to large soakaways, infiltration or detention basins)
Regional control	Management of runoff from a site or several sites (e.g. balancing ponds, wetlands).

Table 11 below presents the feasibility assessment of the SuDS measures for the site.

Table 11 General Assessment of SuDS measures for the site

SuDS Measures	Issues/Description	Feasibility for the site
Prevention Good site design and housekeeping/rainwater harvesting/infiltration devices/education.	Surface runoff will be improved by implementing rainwater harvesting using water butts.	Yes
Source Control Porous and pervious materials/soakaways/green roof/infiltration trenches/disconnect downpipes to drain to lawns or infiltrate to soakaway.	Presence of Clay and fine soil means the infiltration measures may not be appropriate. Feasibility of soakaways or porous pavement will require field infiltration tests.	No
Site and Regional Control Infiltration/detention basins/ balancing ponds/ wetlands/underground storage/swales/retention ponds.	Balancing pond/storage will not be feasible due to limited space available.	No

7.0 Assessment of Impact on flow of floodwater

The proposed development consists of minor extensions. This means the amount of displaced floodwater due to the increase in building footprint is not significant. To ensure that the proposed development will not increase flood risk elsewhere the mitigations will ensure that all flood water, surface water and rainwater is processed on-site and not redirected elsewhere through the use of appropriate measures such as rainwater harvesting. There is an opportunity for the proposed development to reduce flood risk elsewhere by ensuring that no rainwater will be directed into the sewer. The development will not give rise to backwater affects or divert water towards other properties.

8.0 Conclusion

The proposal consists of a single storey to rear and double storey side extensions located at 26 Holden Street, Clitheroe, Ribble Valley, Lancashire BB7 1LU.

The proposed development is categorised as 'more vulnerable'.

The nearest main river from the site is the Mearley Brook with the risk of fluvial flooding. The Environment Agency's historic flood map shows that the site had no history of flooding.

The Environment Agency's Flood Maps show that the site lies within the Flood Zone 3 (high probability flooding). The Environment Agency's flood risk map indicates that the site is located in a 'high' flood risk zone.

The flood maps also show that site is located in an area not benefiting from the flood defences.

The Environment Agency's modelling data indicated that the site is subject to flooding from the 4% AEP (1 in 25 year) with potential flood depth of 0.28m. Similarly, the site is subject to flooding from the 1% AEP plus climate change (35% & 70%) events with potential flood depths of 1.19m and 1.39m. This implies that the flood hazard to the people and the property is high.

The flood risk from other sources including underground water, sewer and reservoir is low.

The risk of surface water flooding to the site varies from 'medium' to 'high'. The flood depth is likely to be less than 300mm.

In order to provide a level of protection against flooding, the floor level of the proposed extension will be set no lower than the existing level of the property, and flood proofing of the proposed development will be incorporated where appropriate.

In order to minimise the damage and to enable quick recovery and clean up after the flooding event, it is proposed that flood resilient measures will be implemented.

As the site is located within a flood zone area, it will be necessary to make sure that the residents are fully aware of the flood risk and flood warning and evacuation during an extreme event. If necessary, during a flood event the first floor will provide a safe haven for the residents. The residents are advised to utilise the Environment Agency's Flood Warning Service available in the area.

The proposed development will not lead to any increase in the surface runoff. The surface runoff will be improved by implementing appropriate SuDS measures. Rainwater harvesting will be implemented to improve the surface runoff.

The development will not give rise to backwater affects or divert water towards other properties.

This report demonstrates that the proposal will be safe, in terms of flood risk, for its design life and will not increase the flood risk elsewhere.

Appendix A Collection of Figures

Appendix A : Collection of Figures

Figure 1 Site Location Map (Source: Streetmaps)

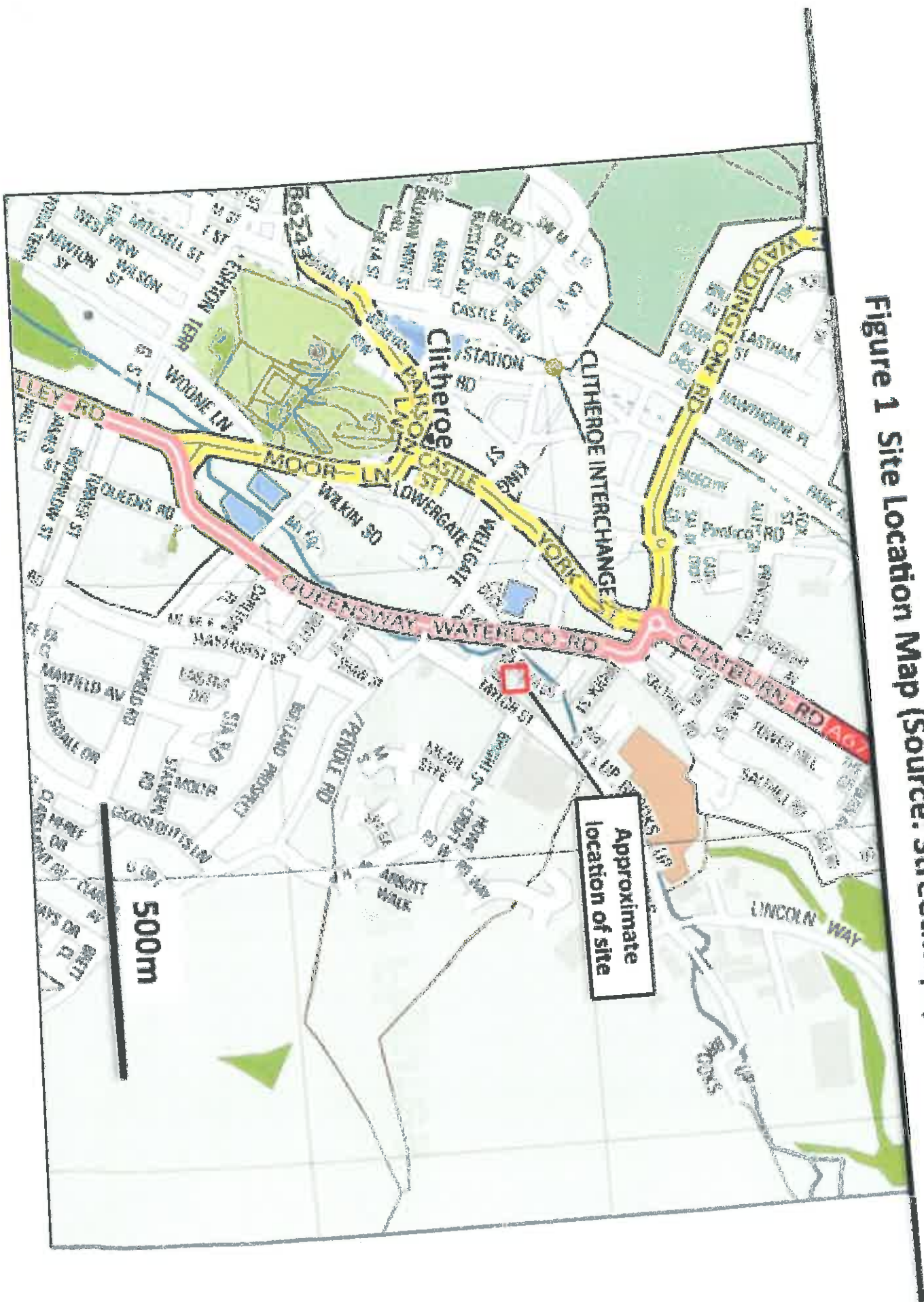


Figure 2 Site Location Map (Source: Google Maps)

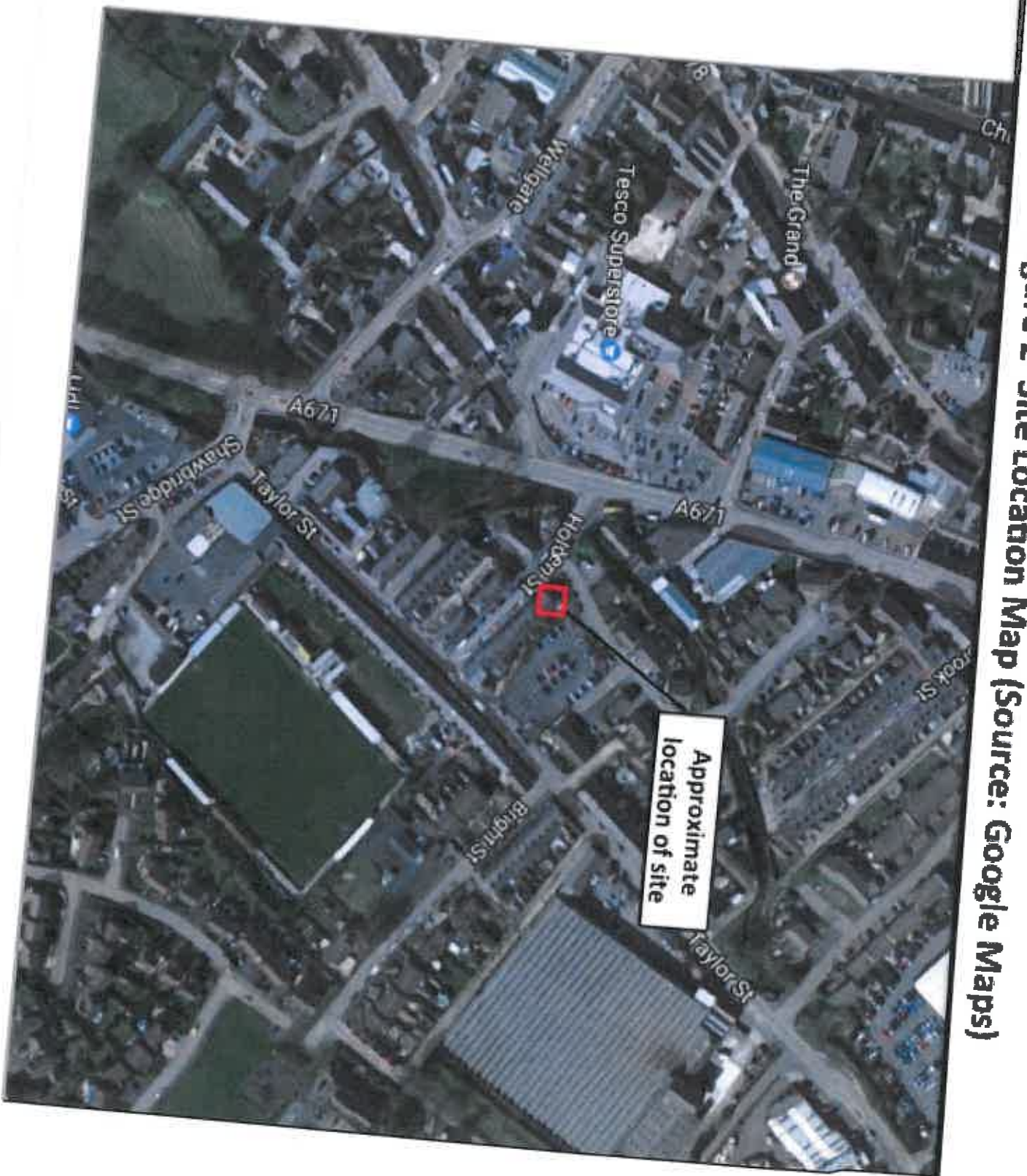


Figure 3 Environment Agency's Flood Map

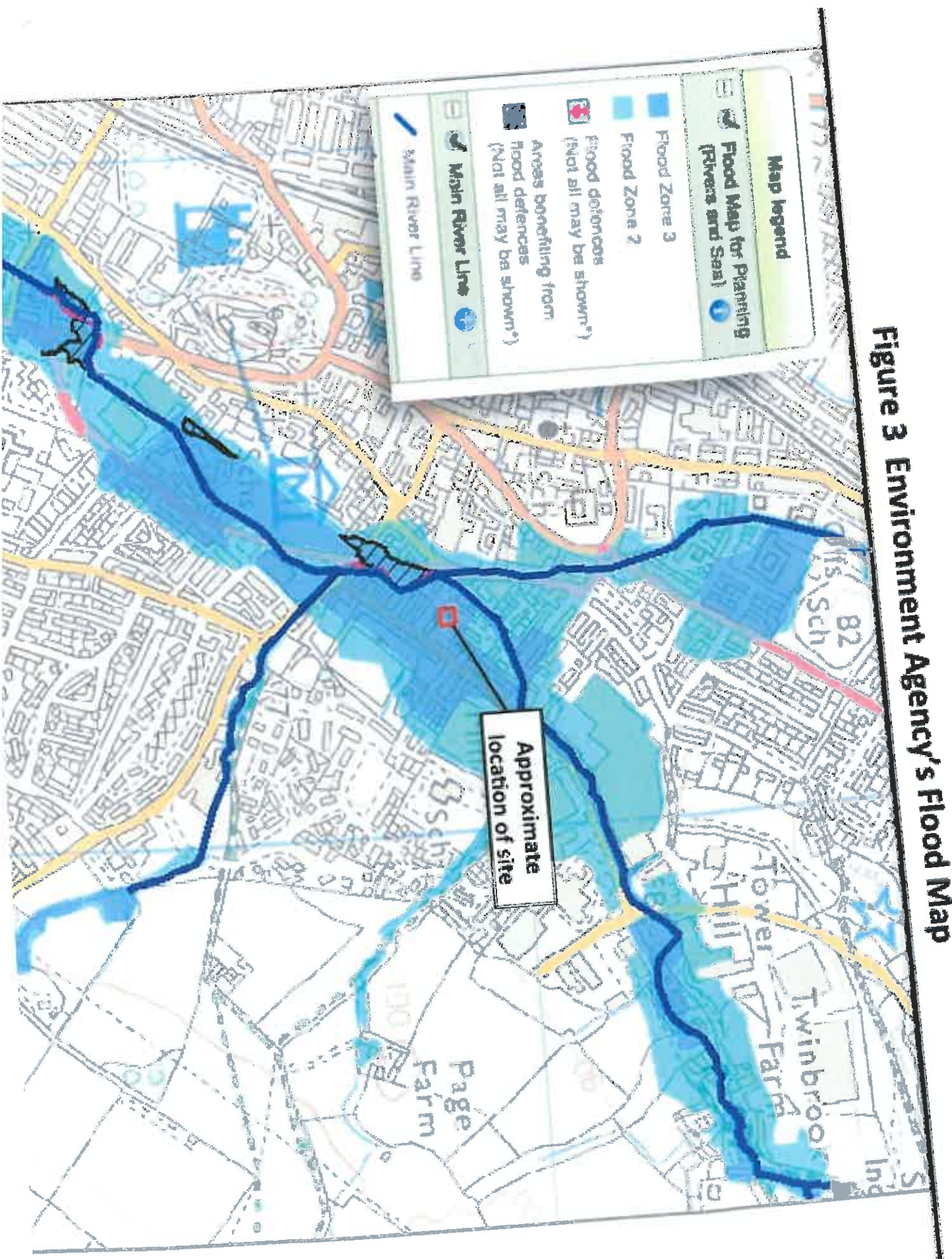


Figure 5 Environment Agency's Surface Water Flood Risk Map

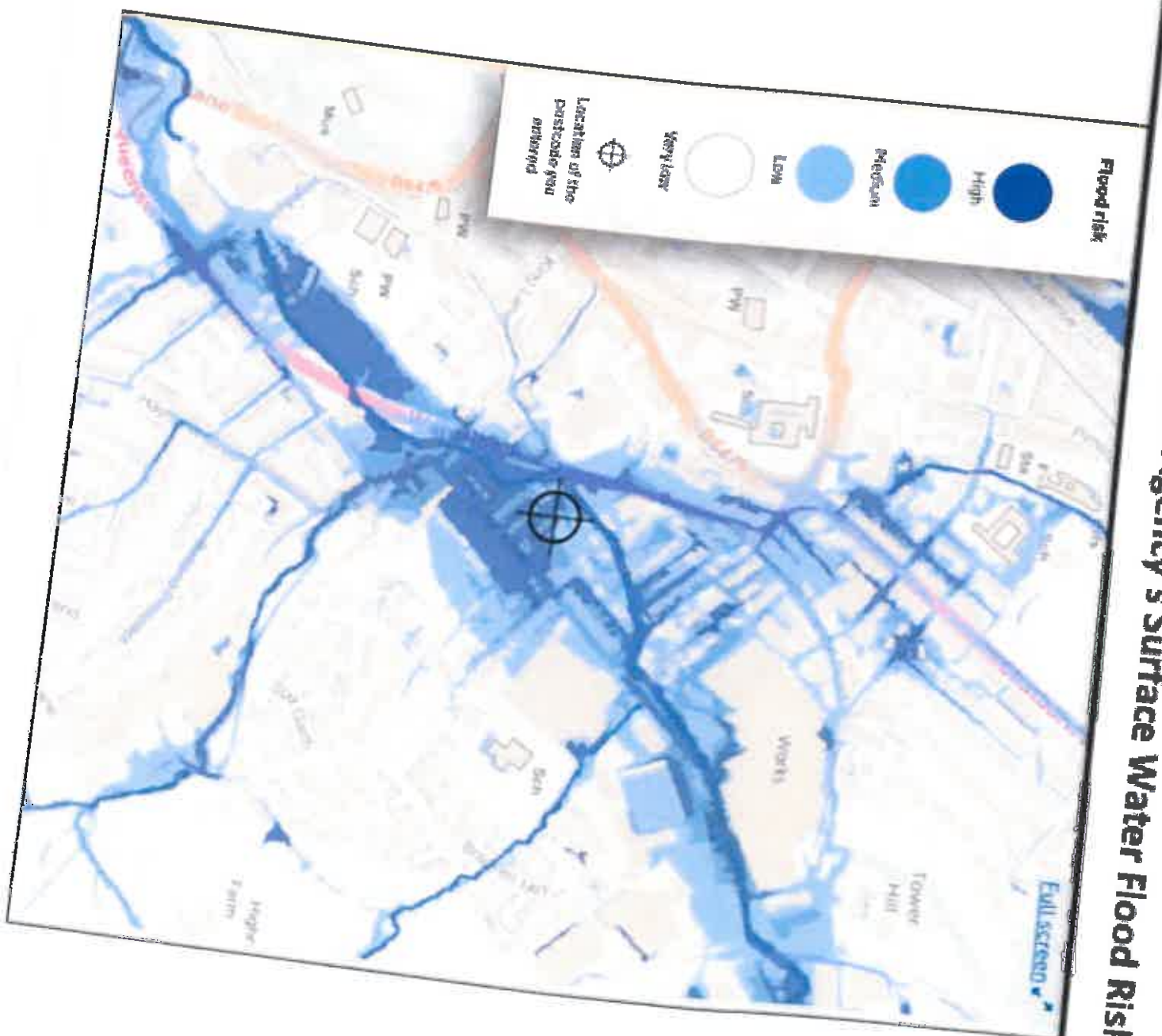


Figure 6 Environment Agency's Surface Water Flood Depth Map

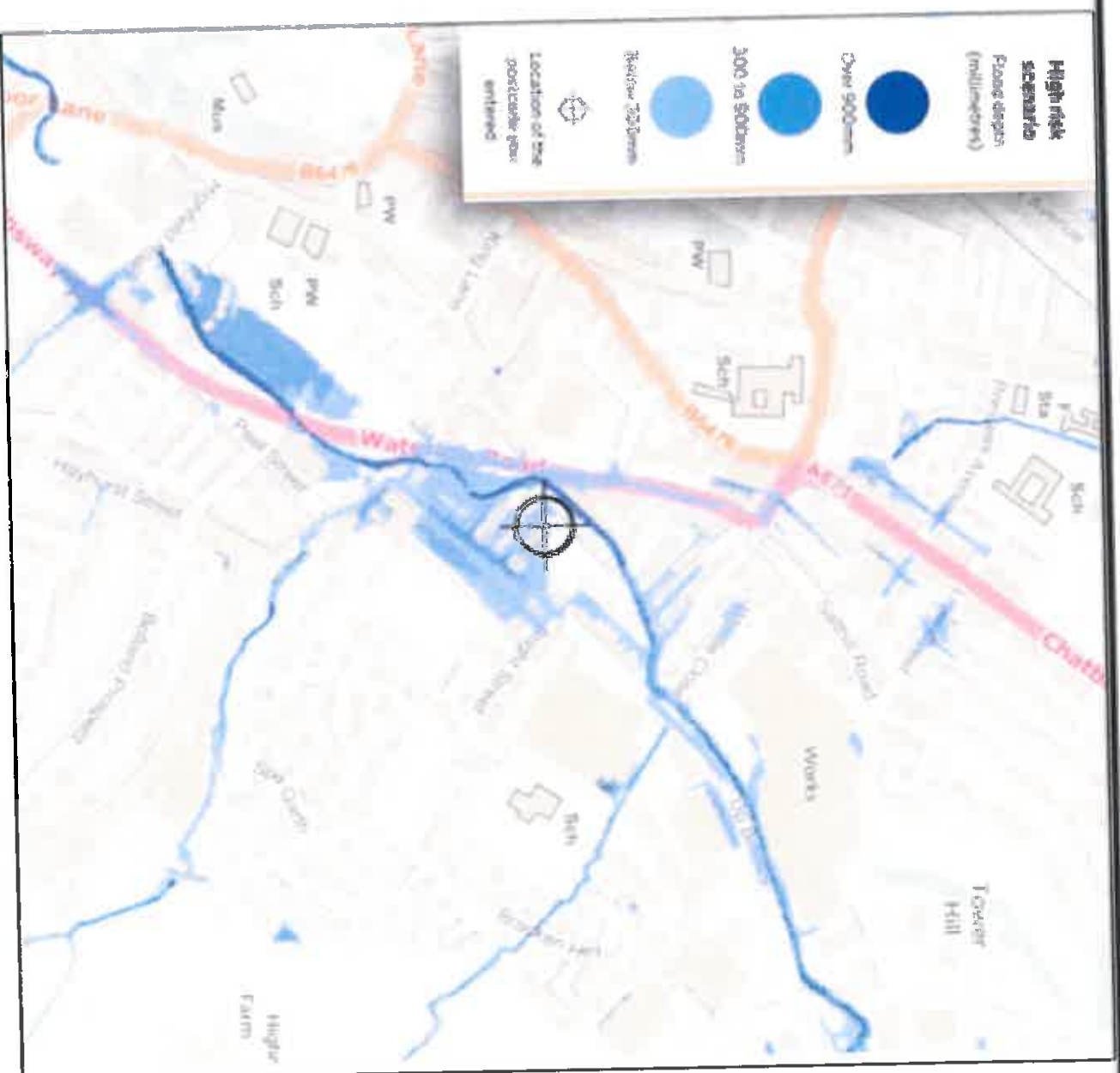


Figure 7 Environment Agency's Reservoir Flood Risk Map

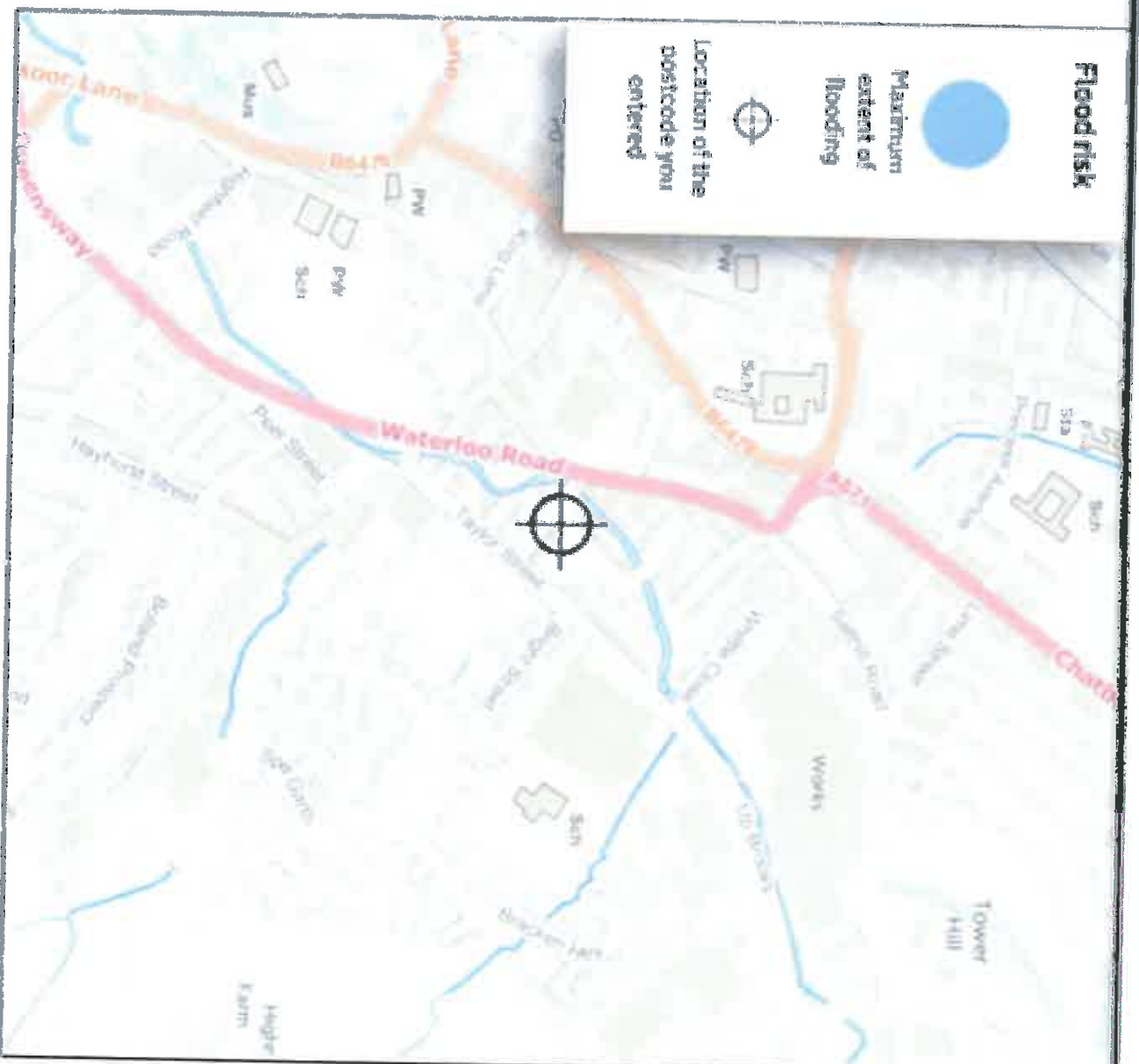
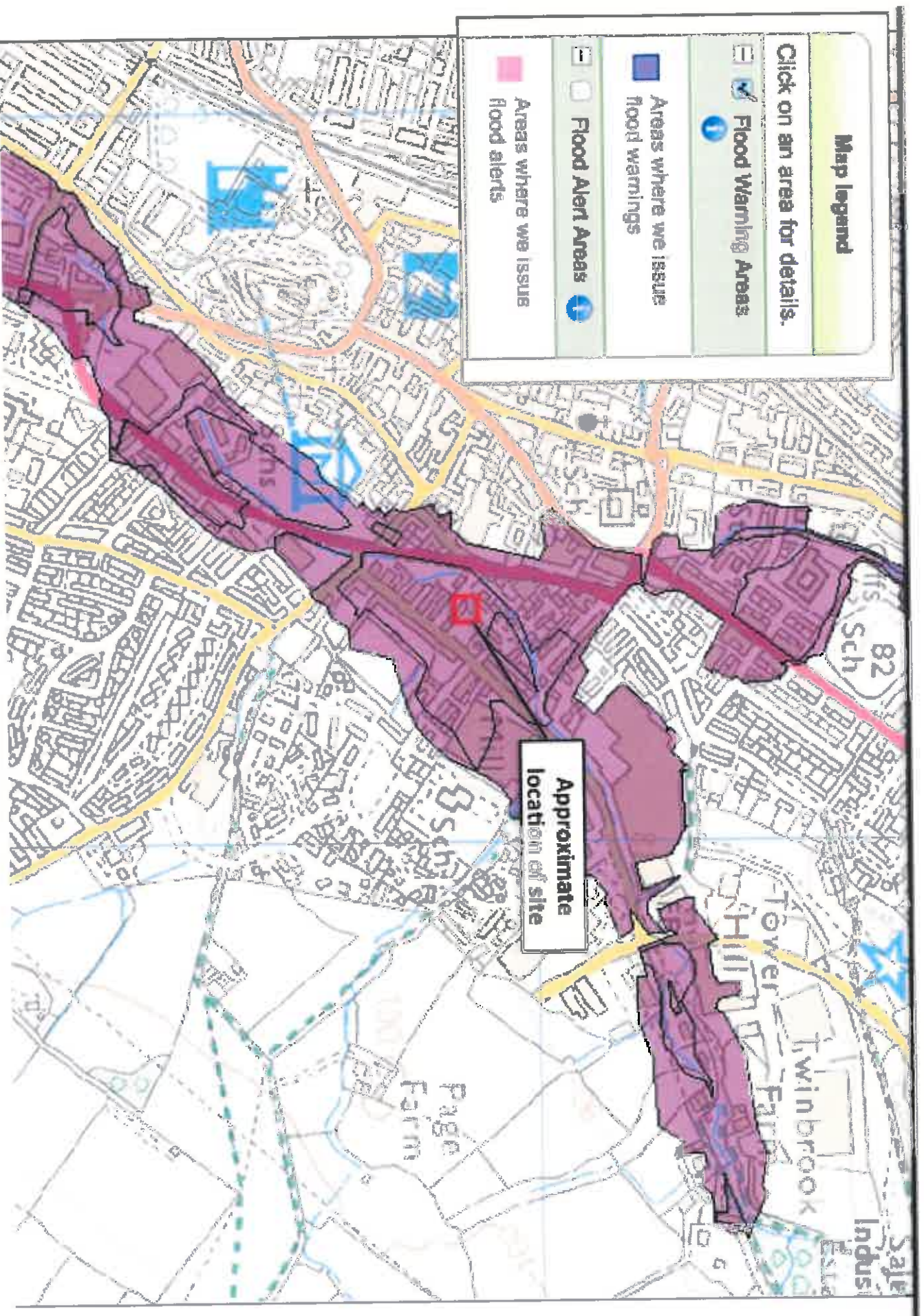


Figure 8 Environment Agency's Flood Warning Area Map



Appendix B Existing Site and Proposed Plans

Notes:

Although it is to be noted out to the latest current British standards Code of Practice and recognized working practices.

All work and materials should comply with health and safety regulations.

All dimensions are in millimetres unless stated explicitly against otherwise.

The contractor should check and verify all dimensions as work proceeds and notify the architect of any discrepancies.

Do not scale off the drawings. If in doubt ask.

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S10 1LP

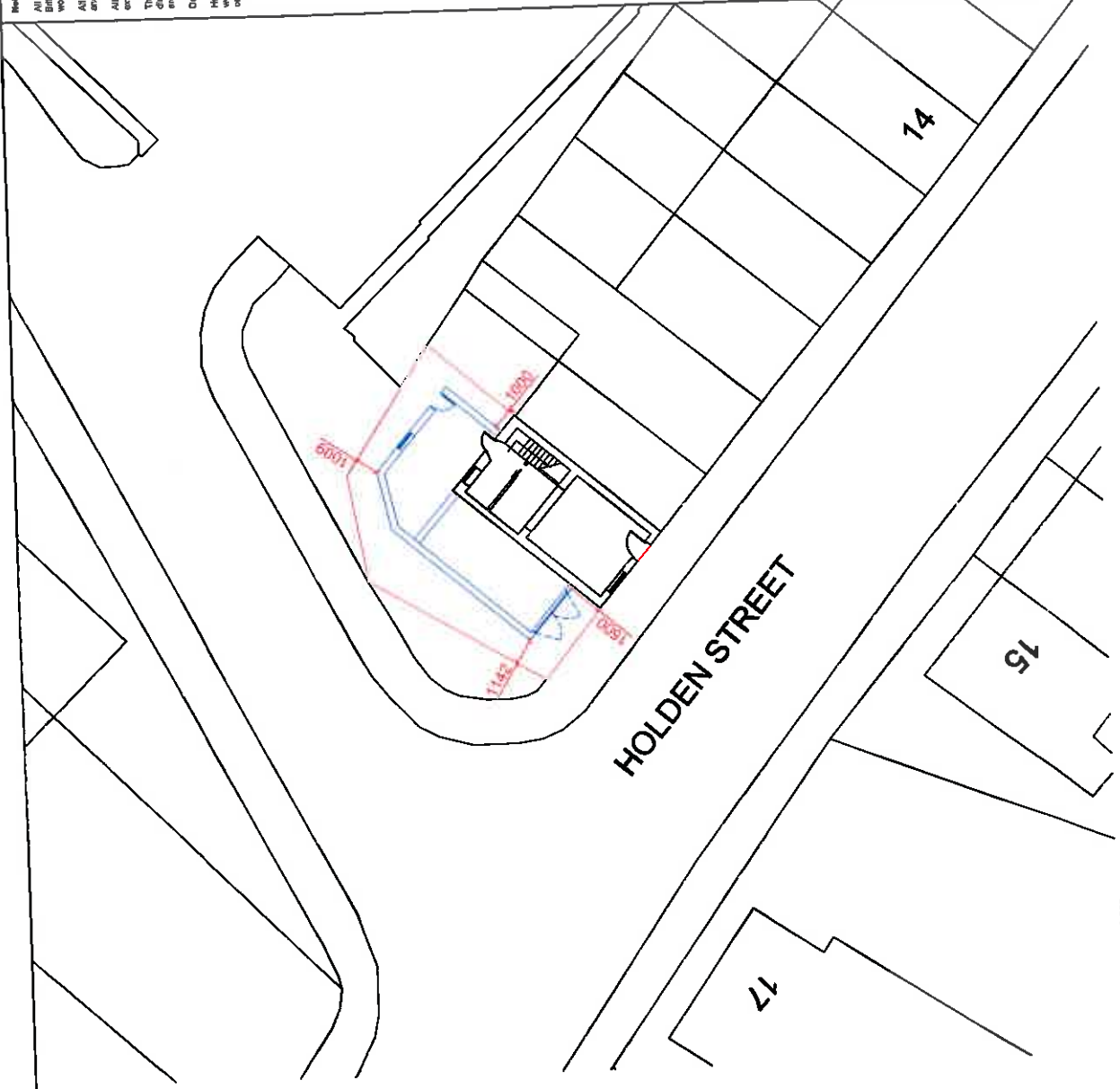
www.humanarchitectural.co.uk

Title: Office design
Client: Wield Motors
B87 1LL
Site Plan

Project No: HAD2009-01	Drawn: NAME
Client: Wield Motors	Project: A3
Date: 30-06-2010	Revised: various
Author/checked:	



Location Plan 1:1250



Proposed Site Plan 1:200

Notes:

All work to be carried out to the latest current British Standards Code of Practice and incorporated working practices.

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Title: Clifton House
28 Holden Street
Clifton
BS7 7LU

Existing Plans

Project No: HAD288-07

Drawn: HUS

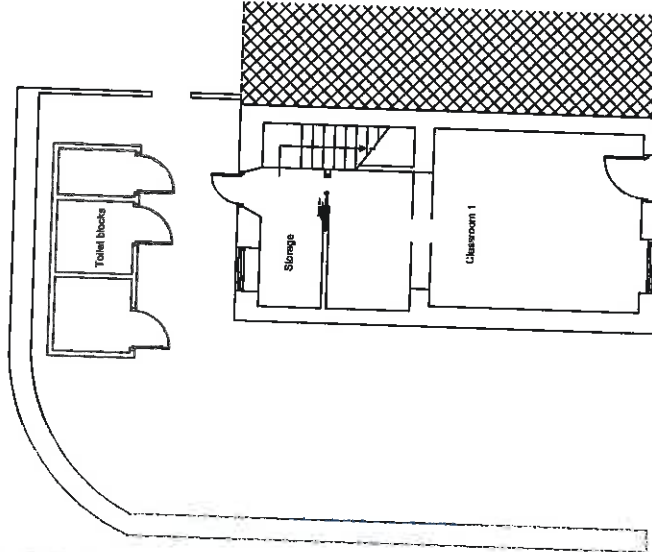
Client: Waqar Mahmood

Page: A3

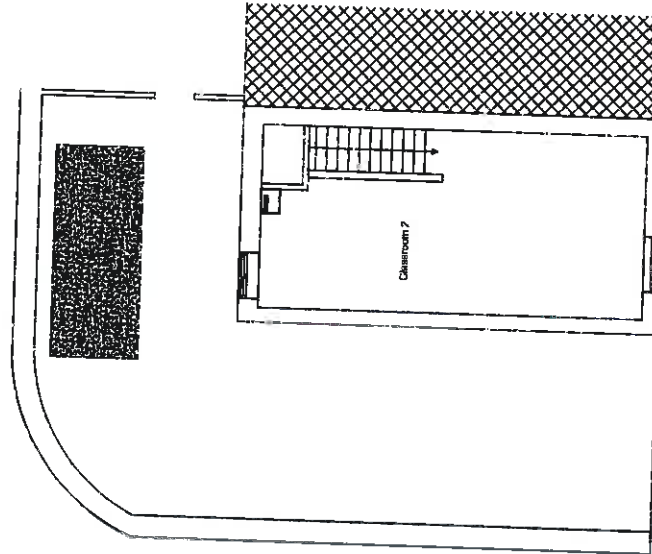
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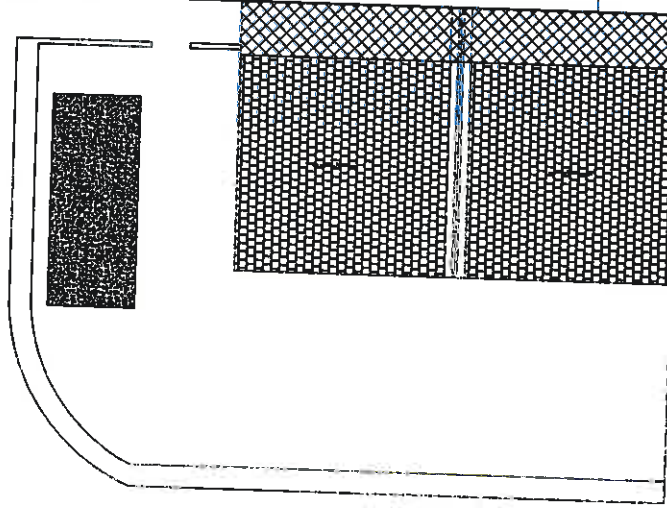
Amendments:



Existing Ground Floor Plan



Existing First Floor Plan



Existing Roof Plan

Notes:

All work is to be carried out to the latest current British standards Codes of Practice and recognised working practices.

All work and materials should comply with Health and Safety legislation.

All dimensions are in millimetres unless where explicitly shown otherwise.

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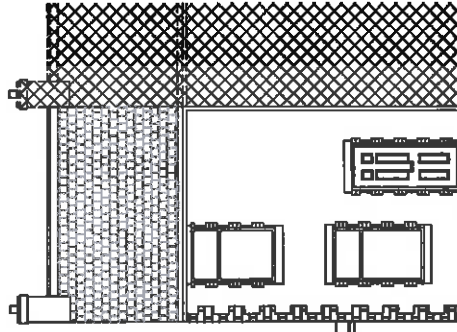
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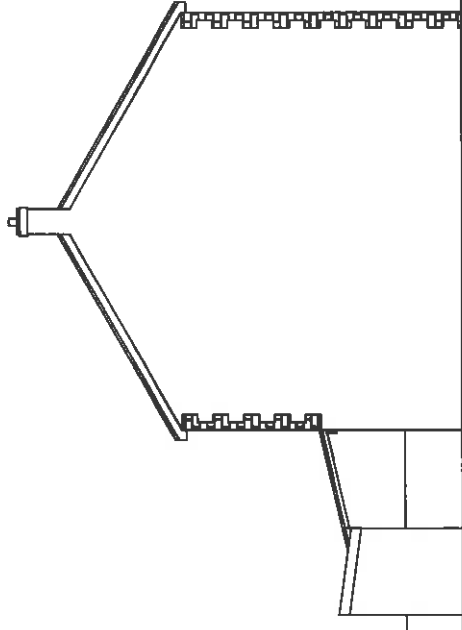
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Barrow
LA1 1 1AP

Barrow

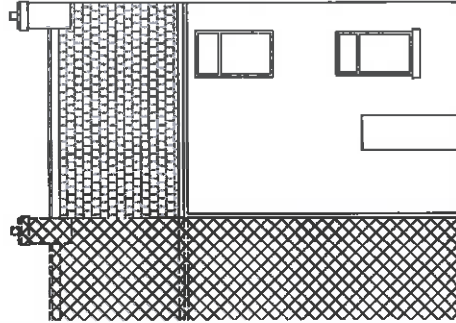
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Client: Wight Hymood	Page: A3
Date: 30-09-2016	Scale: 1:100
Approved: [Signature]	



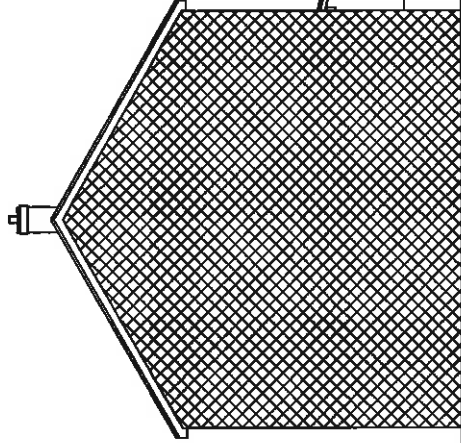
Existing Front Elevation



Existing Side Elevation



Existing Rear Elevation



Existing Side Elevation Attached

Notes:

All work is to be carried out to the latest current British standards Codes of Practice and recognised working practices.
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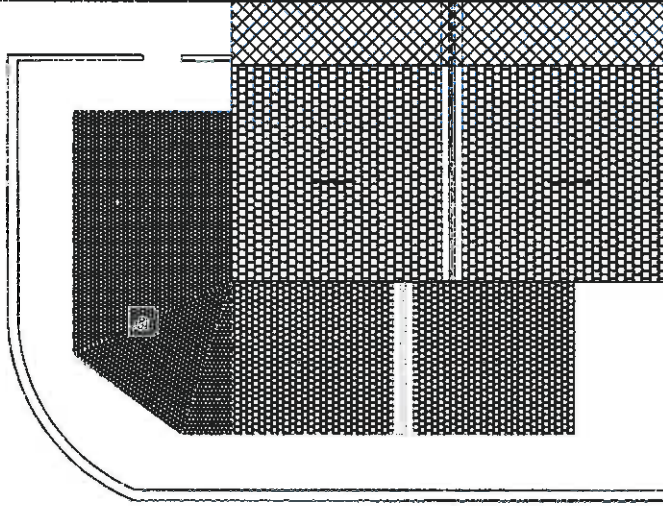
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Barnet, London
NN1 1AP

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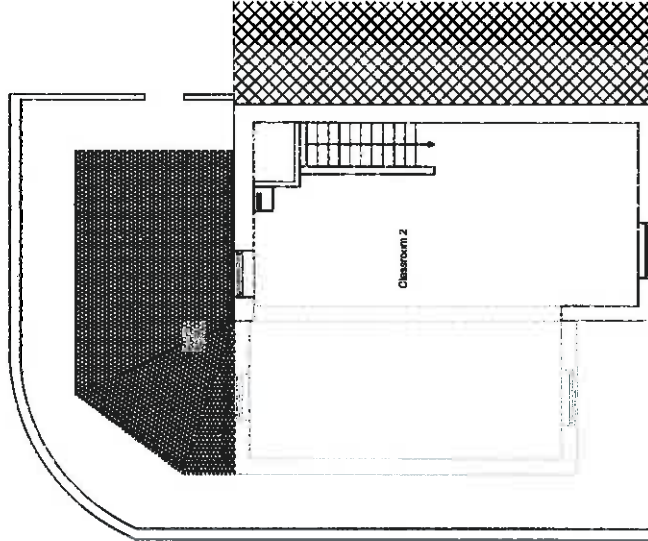
Tel: Catherine Moeze
28 Holden Street
Chesham
BN27 1TU

Proposed Plans

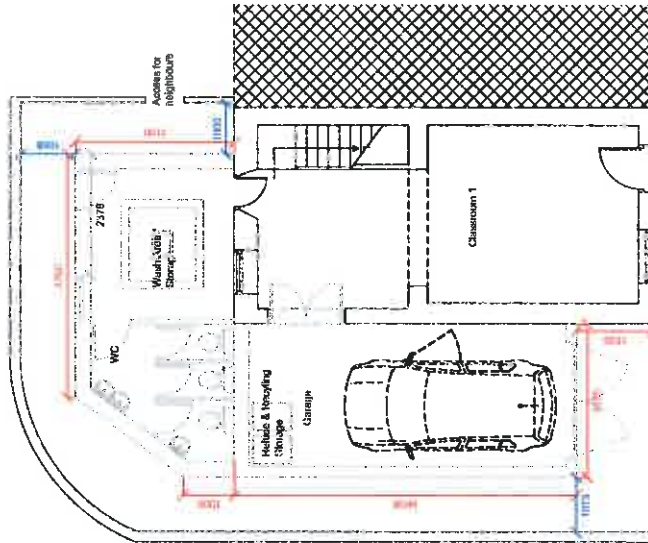
Project No.: 14022586 12	Drawing: NML
Client: Wajid Mahmood	Page: A3
Date: 30-08-2018	Scale: 1:100
Amendments:	



Proposed Roof Plan



Proposed First Floor Plan



Proposed Ground Floor Plan

Notes:

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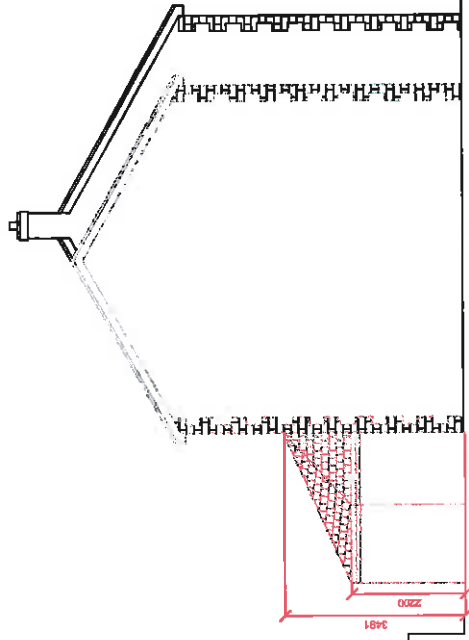
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28 Holton Street
Chalfont
BB9 1LU
Proposed Elevations

Project No: HAD2006-02
Drawing No: 02/01/01

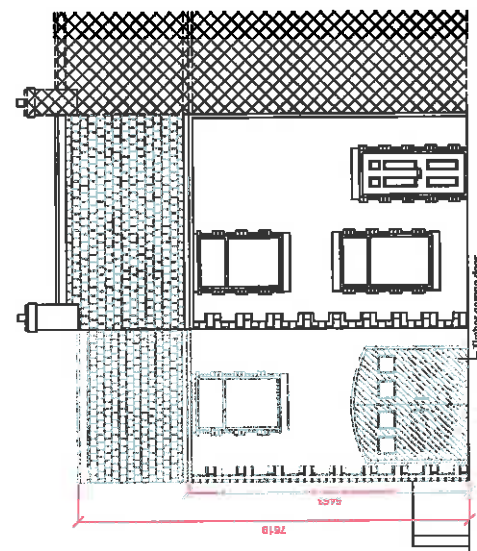
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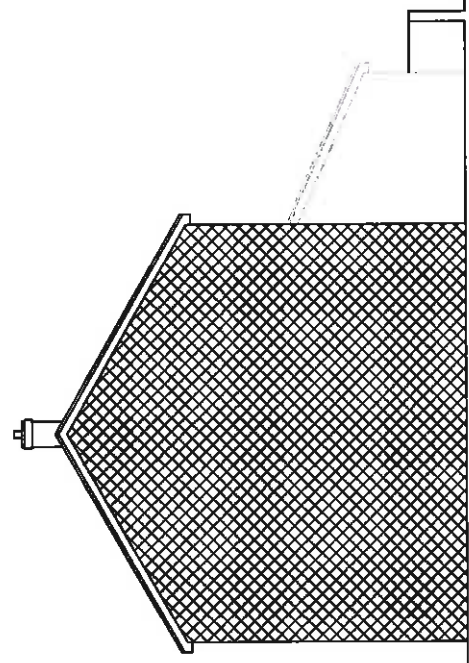
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Check: []
Issue: []



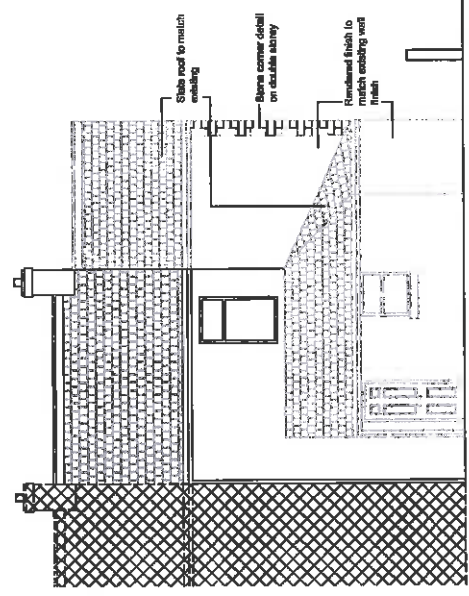
Proposed Side Elevation



Proposed Front Elevation



Proposed Side Elevation Attached



Proposed Rear Elevation

Notes:

All work is to be carried out to the latest current British Standards, Codes of Practice and recognised working practices.

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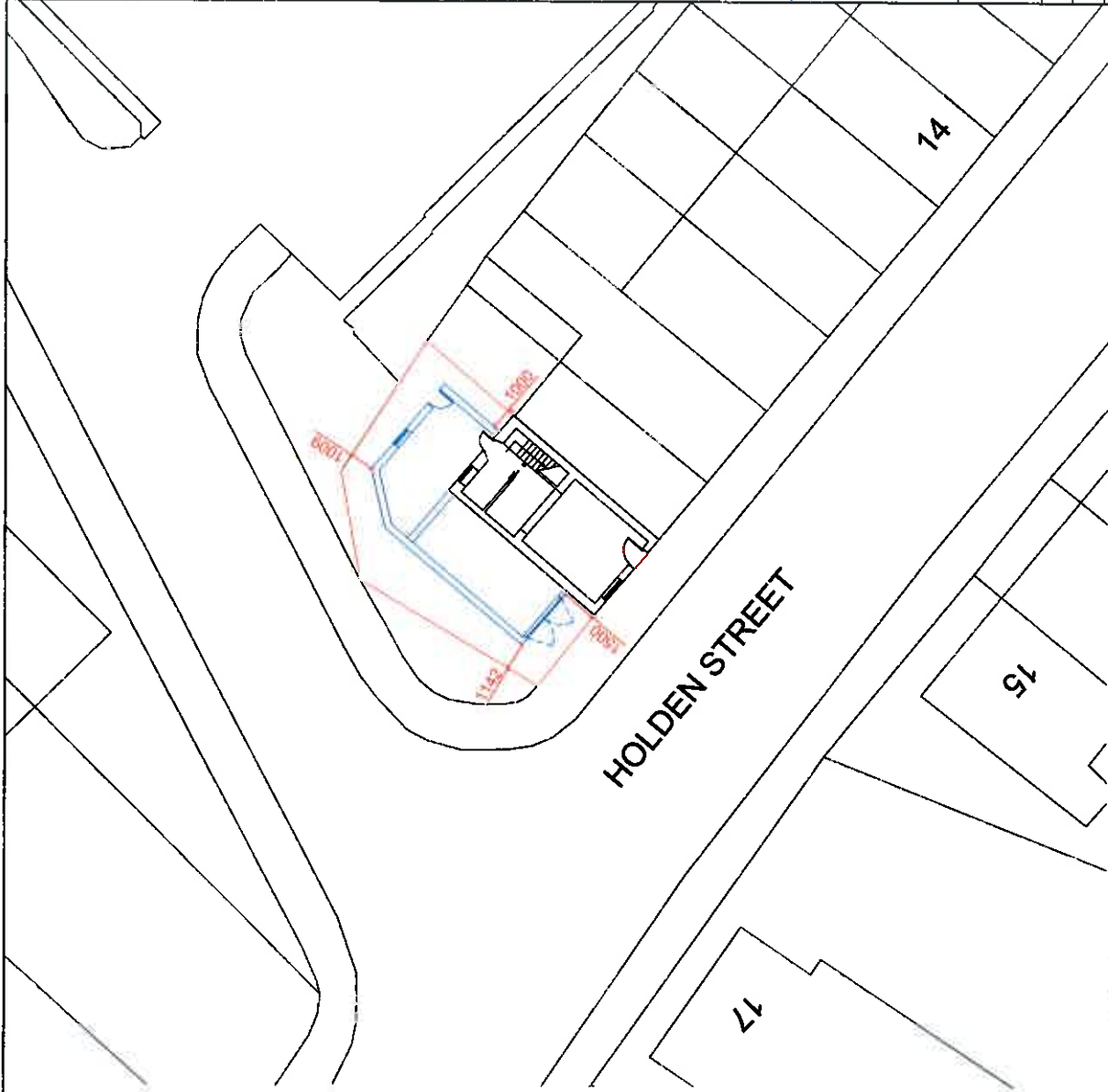
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Tel: Hussein Mosque
28 Holden Street
City Centre
B11 1UJ
Site Plans

Project No: HAD2586-01	Drawn: NME
Client: Wajid Mahmood	Page: A3
Date: 30.09.2018	Scale: various
Amended:	



Proposed Site Plan 1:200

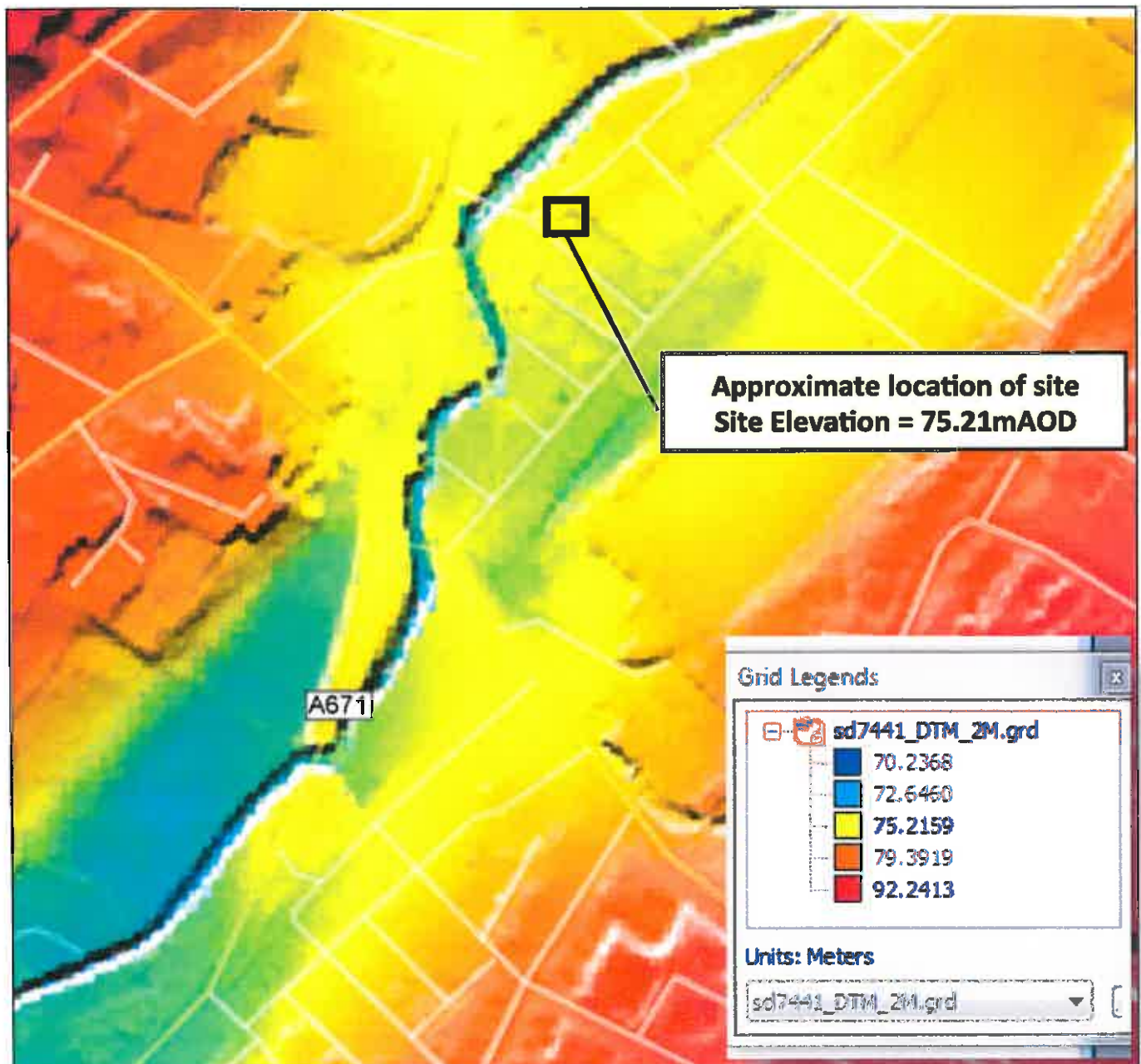


Location Plan 1:1250

Appendix B Topographic Map of the Site

LIDAR-sd7441_DTM_2m

Site: 26 Holden Street, Clitheroe BB7 1LU



Appendix C Environment Agency's Data and Information

Fluvial Flood Level Map: 26 Holden Street, Clitheroe, BB7 1LU

Produced: 21 February 2017
Our Ref: CL35836
NGR: SD 74675 41903

Key

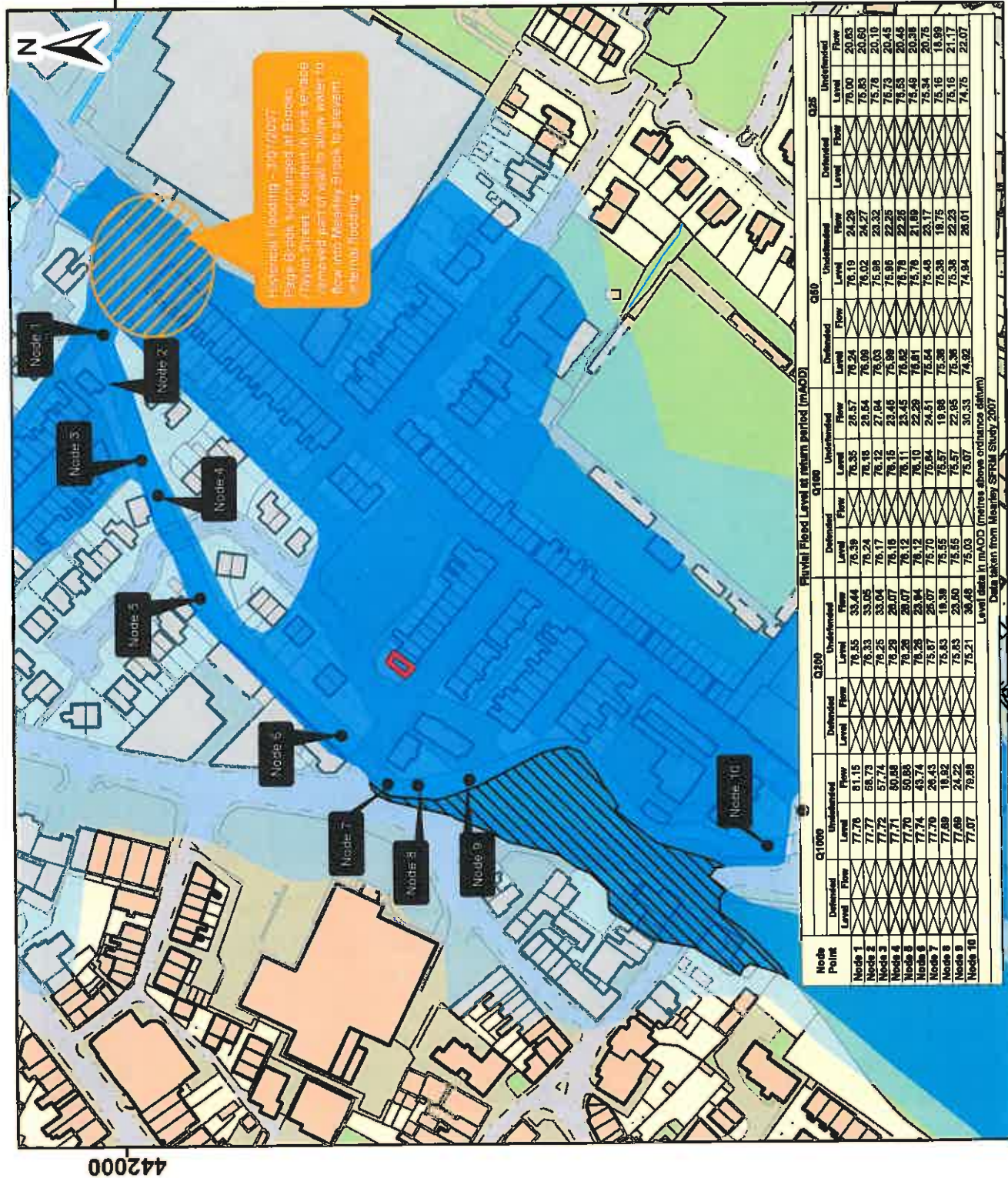
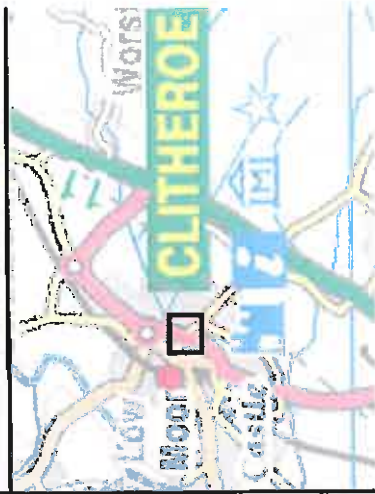
-  Historic Flooding
-  Areas Benefitting from Defences
-  Flood Zone 3
-  Flood Zone 2

Flood Zone 3 shows the area that could be affected by flooding:

- from the sea with a 1 in 200 or greater chance of happening each year
- or from a river with a 1 in 100 or greater chance of happening each year.

Flood Zone 2 shows the extent of an extreme flood from rivers or the sea with up to a 1 in 1000 chance of occurring each year.

ABDs (Areas Benefitting from Defences) show the area benefiting from defences during a 1 in 200 tidal or 1 in 100 fluvial flood event.



Modelled Flood Outlines
26 Holden Street, Clitheroe,
BB7 1LU

Produced: 21 February 2017
 Our Ref: CL35836
 NGR: SD 74675 41903

Key

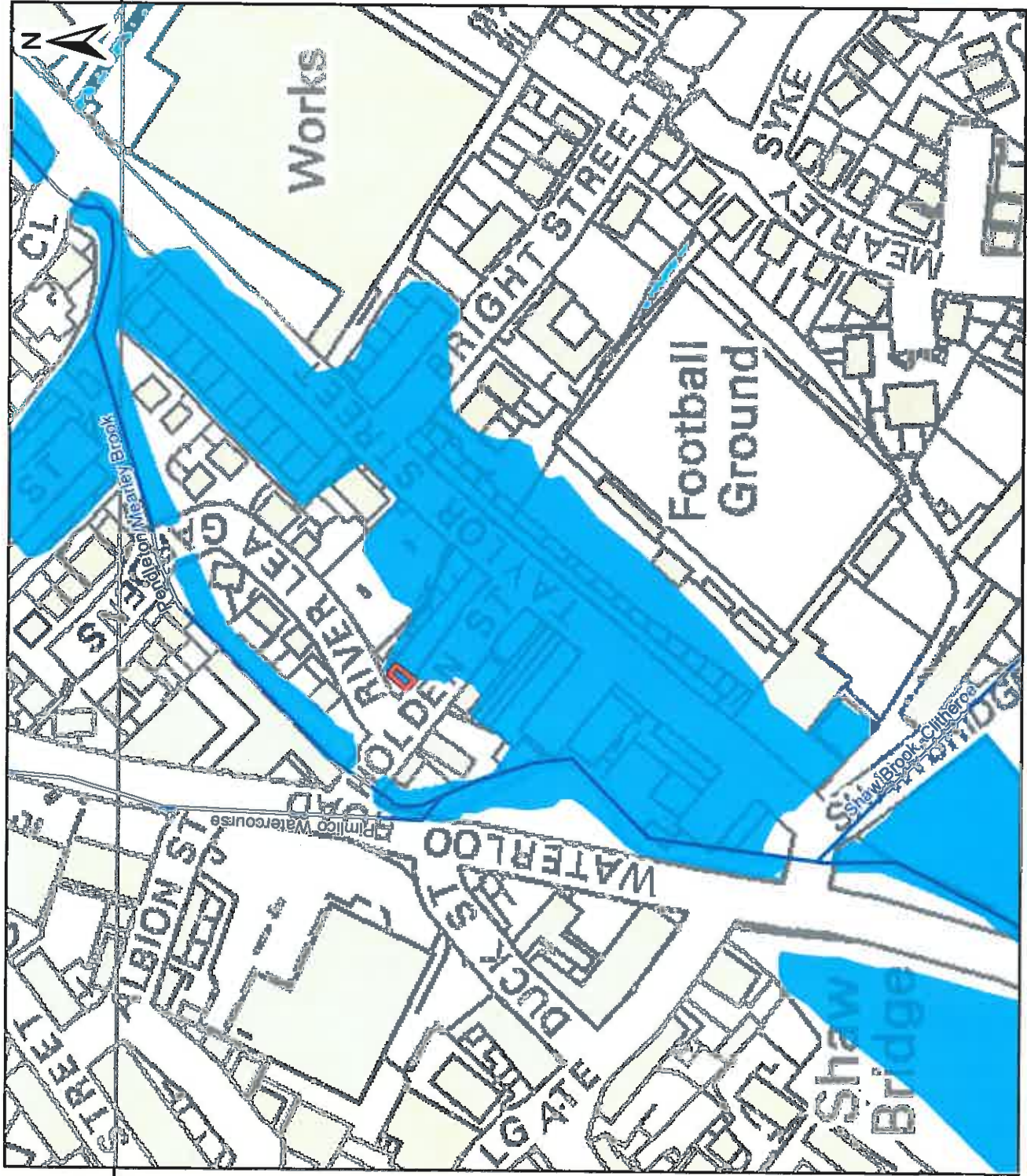
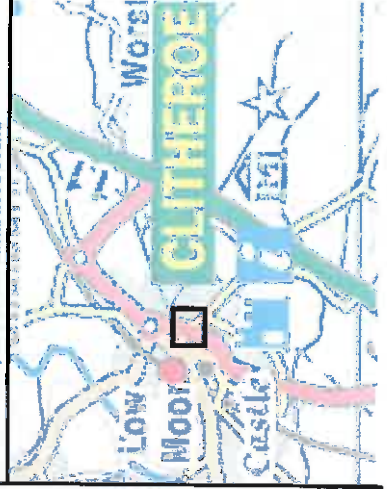
-  Main River
-  1 in 25 Year Flood Event

Flood Zone 3 shows the area that could be affected by flooding.

- from the sea with a 1 in 200 or greater chance of happening each year
- or from a river with a 1 in 100 or greater chance of happening each year

Flood Zone 2 shows the extent of an extreme flood from rivers or the sea with up to a 1 in 1000 chance of occurring each year.

ABDs (Areas Benefiting from Defences) show the area benefiting from defences during a 1 in 200 tidal, or 1 in 100 fluvial flood event.



Modelled Flood Outlines
26 Holden Street, Clitheroe,
BB7 1LU

Produced: 21 February 2017
 Our Ref: CL35836
 NGR: SD 74675 41903

Key

 Main River

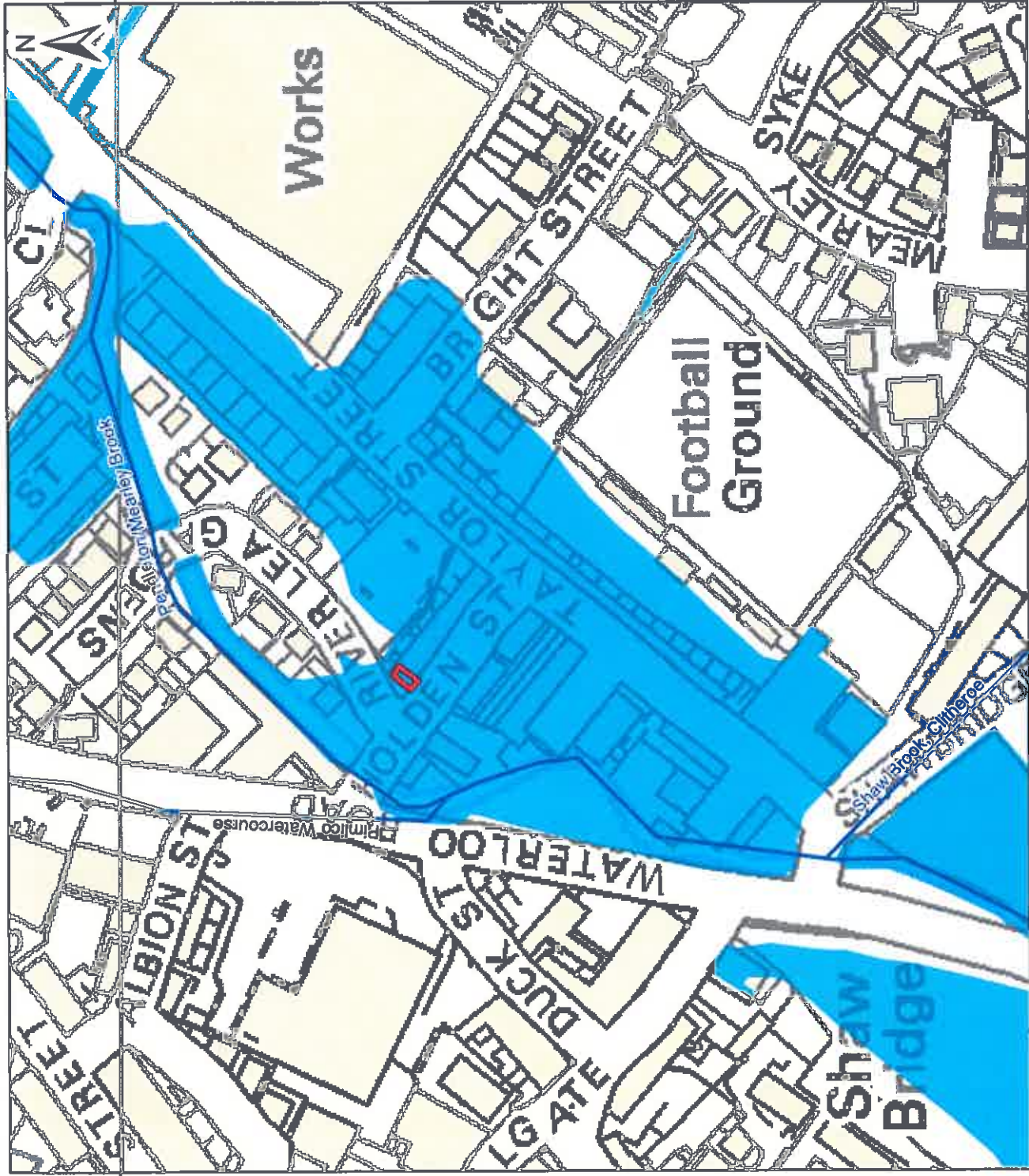
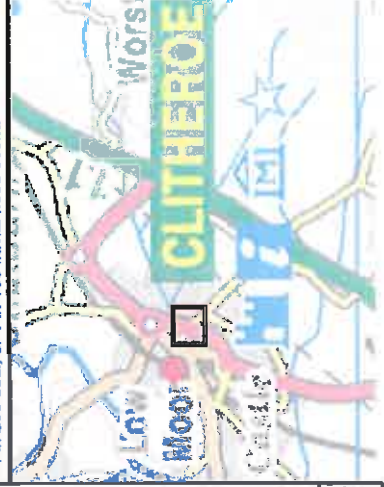
 1 in 50 Year Flood Event

Flood Zone 3 shows the area that could be affected by flooding:

- from the sea with a 1 in 200 or greater chance of happening each year
- or from a river with a 1 in 100 or greater chance of happening each year.

Flood Zone 2 shows the extent of an extreme flood from rivers or the sea with up to a 1 in 1000 chance of occurring each year.

ABDs (Areas Benefiting from Defences) show the area benefiting from defences during a 1 in 200 tidal, or 1 in 100 fluvial flood event.





Modelled Flood Outlines 26 Holden Street, Clitheroe, BB7 1LU

Produced: 21 February 2017

Our Ref: CL35836

NGR: SD 74675 41903

Key



Main River



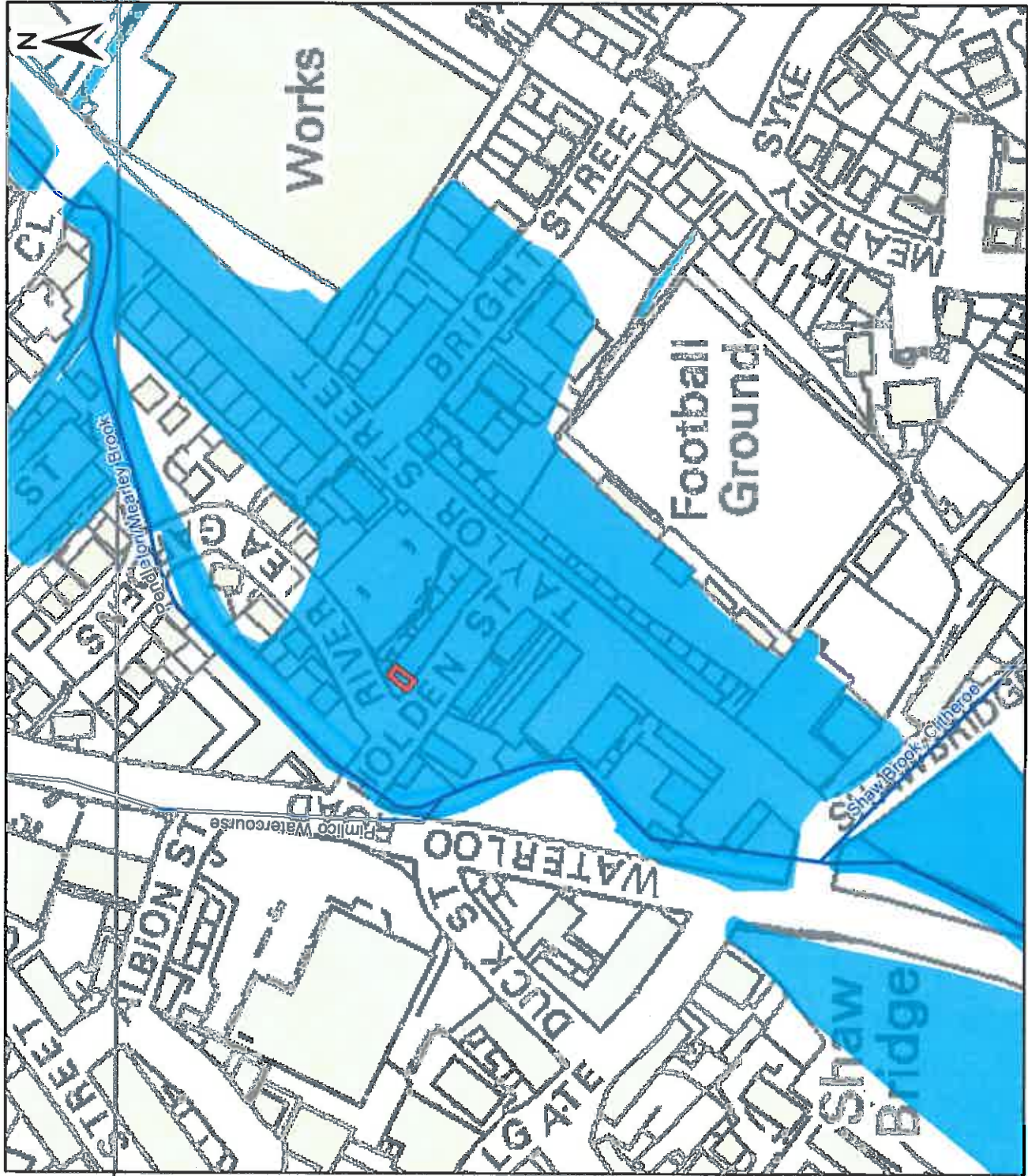
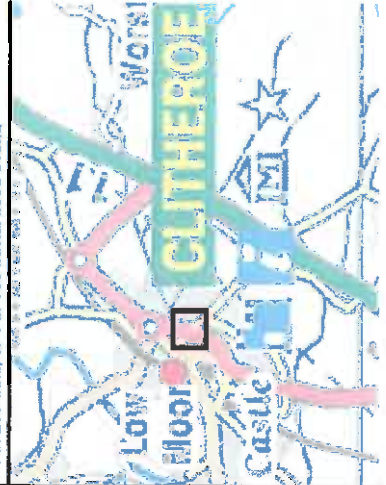
1 in 100 defended Year Flood Event

Flood Zone 3 shows the area that could be affected by flooding:

- from the sea with a 1 in 200 or greater chance of happening each year
- or from a river with a 1 in 100 or greater chance of happening each year

Flood Zone 2 shows the extent of an extreme flood from rivers or the sea with up to a 1 in 1000 chance of occurring each year

ABDs (Areas Benefiting from Defences) show the area benefiting from defences during a 1 in 200 tidal, or 1 in 100 fluvial flood event.



442000

Modelled Flood Outlines
26 Holden Street, Clitheroe,
BB7 1LU

Produced: 21 February 2017
 Our Ref: CL35836
 NGR: SD 74675 41903

Key

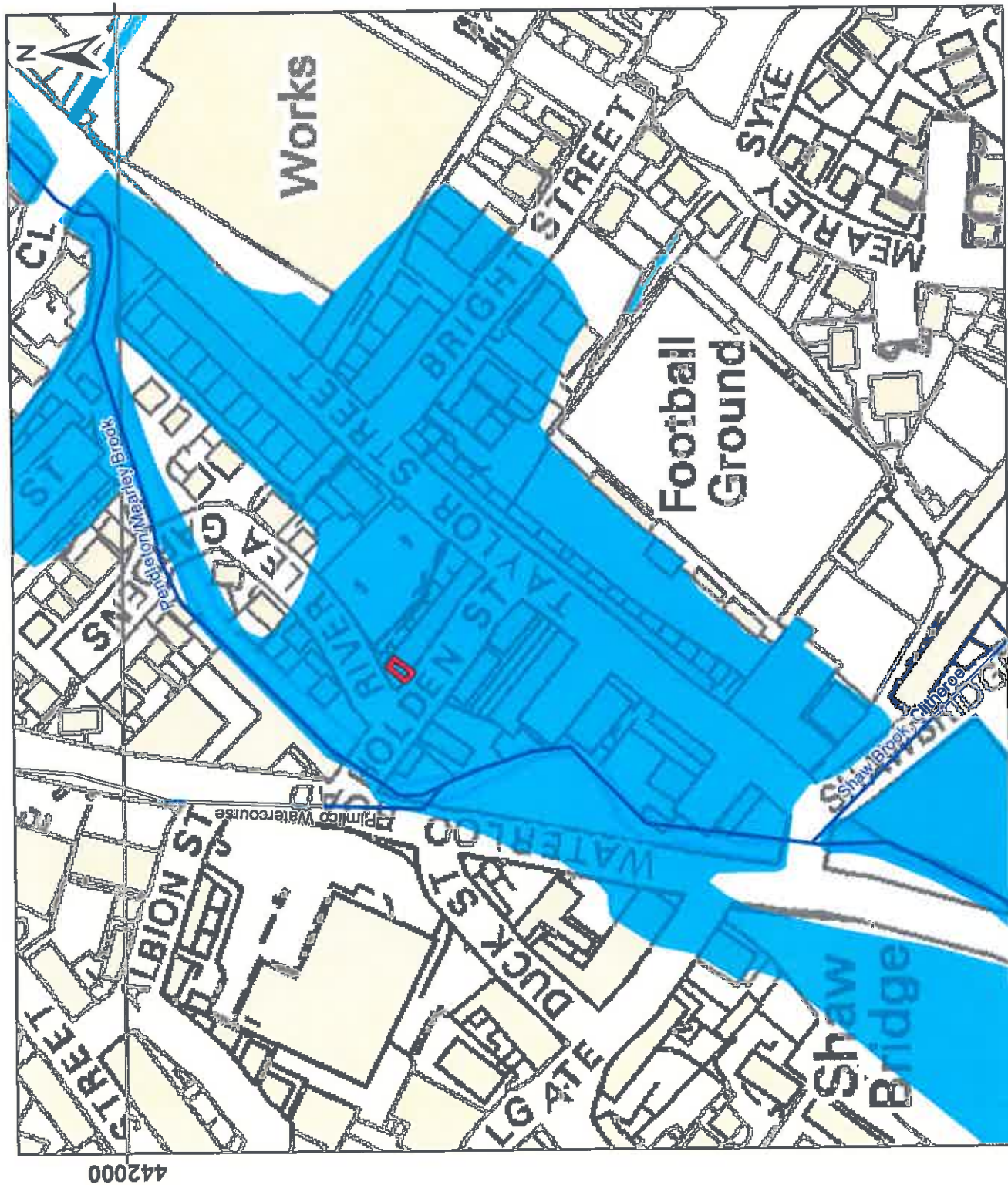
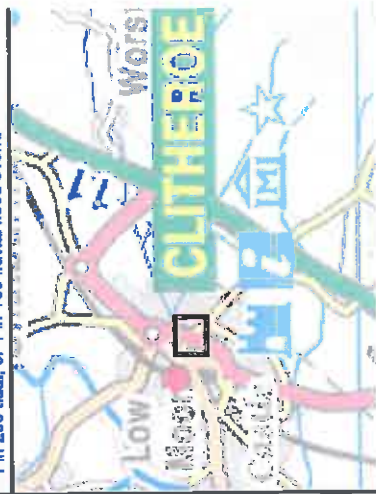
-  Main River
-  1 in 100 Year Flood Event

Flood Zone 3 shows the area that could be affected by flooding:

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Flood Zone 2 shows the extent of an extreme flood from rivers or the sea with up to a 1 in 1000 chance of occurring each year.

ABDs (Areas Benefiting from Defences) show the area benefiting from defences during a 1 in 200 tidal, or 1 in 100 fluvial flood event.



Modelled Flood Outlines
26 Holden Street, Clitheroe,
BB7 1LU

Produced: 21 February 2017
Our Ref: CL35836
NGR: SD 74675 41903

Key

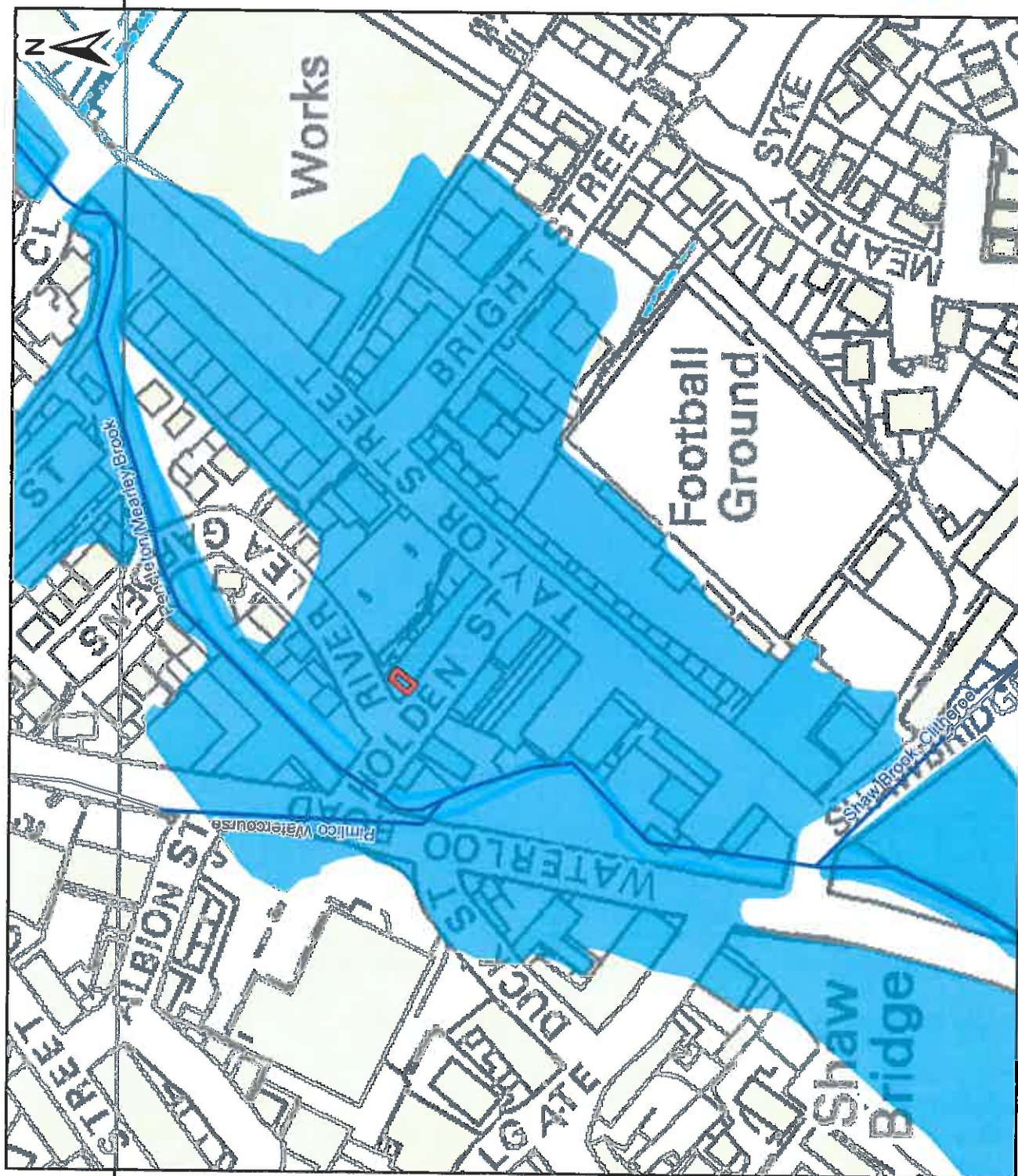
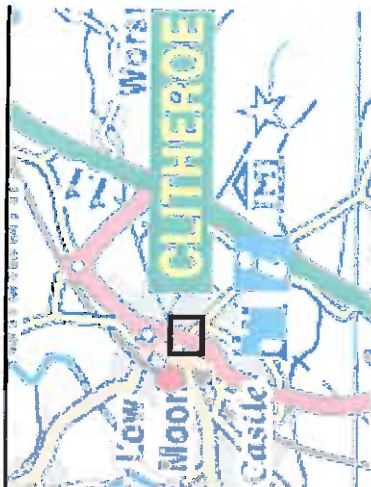
-  Main River
-  1 in 200 Year Flood Event

Flood Zone 3 shows the area that could be affected by flooding:

- from the sea with a 1 in 200 or greater chance of happening each year
- or from a river with a 1 in 100 or greater chance of happening each year.

Flood Zone 2 shows the extent of an extreme flood from rivers or the sea with up to a 1 in 1000 chance of occurring each year.

ABDs (Areas Benefitting from Defences) show the area benefiting from defences during a 1 in 200 tidal, or 1 in 100 fluvial flood event



442000



Modelled Flood Outlines
26 Holden Street, Clitheroe,
BB7 1LU

Produced: 21 February 2017
Our Ref: CL35836
NGR: SD 74675 41903

Key



Main River



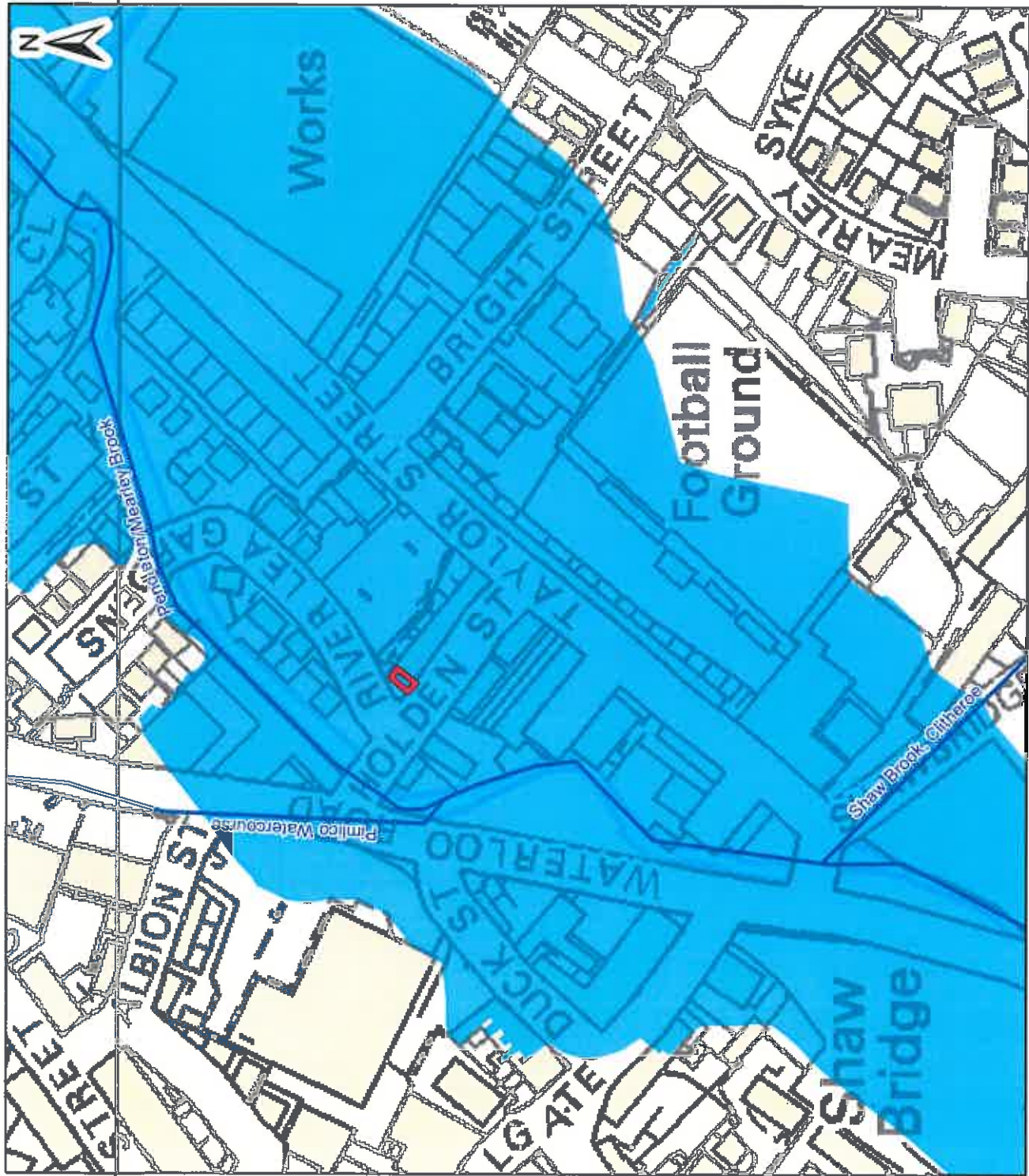
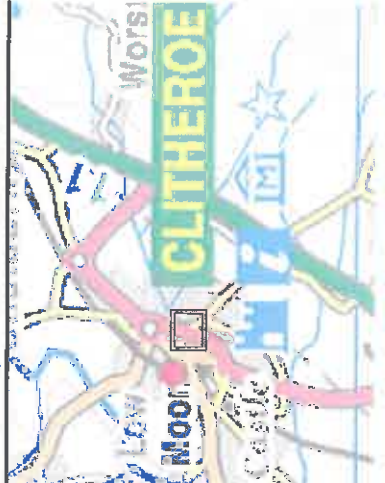
1 in 1000 Year Flood Event

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ABDs (Areas Benefiting from Defences) show the area benefiting from defences during a 1 in 200 tidal, or 1 in 100 fluvial flood event.



442000

Risk of flooding from Surface Water



Scale 1:3,125

Likelihood of flooding from Surface Water

- High ($\geq 3.3\%$)
- Medium ($3.3\% - 1\%$)
- Low ($1\% - 0.1\%$)
- Very Low

Likelihood of flooding from Surface Water

- High: Greater than or equal to 3.3% (1 in 30) chance in any given year
- Medium: Less than 3.3% (1 in 30) but greater than or equal to 1% (1 in 100) chance in any given year
- Low: Less than 1% (1 in 100) but greater than or equal to 0.1% (1 in 1,000) chance in any given year
- Very Low: Less than 0.1% (1 in 1,000) chance in any given year

This information is shown on the Risk of Flooding from Surface Water map on our website.

Appendix D Environment Agency's Guidance on Householders and Minor Extensions

Householder and other minor extensions in Flood Zones 2 and 3

Applications for planning permission should be accompanied by a completed form. An electronic version can be submitted by 'printing' it to a PDF writer.

This guidance is for domestic extensions and non-domestic extensions where the additional footprint created by the development does not exceed 250 sq. metres. It should NOT be applied if an additional dwelling is being created, e.g. a self contained annex.

We recommend that:

Planning Authorities:

- 1) Refer the applicant to the standing advice pages on the Environment Agency website or provide them with a copy of this page for them to include as part of the planning application submission.
- 2) Check the planning application to ensure that one or other of the mitigation measures from the table below has been incorporated.

Applicants:

Complete the table below and include it with the planning application submission. The table, together with the supporting evidence, will form the Flood Risk Assessment (FRA) and will act as an assurance to the Local Planning Authority (LPA) that flood risk issues have been adequately addressed.

Applicant to choose one or other of the flood mitigation measures below	Applicant to provide the LPA with the supporting information detailed below as part of their FRA Text	Applicant to indicate their choice in the box below. Enter 'yes' or 'no'
Either ; Floor levels within the proposed development will be set no lower than existing levels AND, flood proofing of the proposed development has been incorporated where appropriate.	Details of any flood proofing / resilience and resistance techniques, to be included in accordance with ' <i>Improving the flood performance of new buildings</i> ' CLG (2007)	Yes
Or; Floor levels within the extension will be set 300mm above the known or modelled 1 in 100 annual probability river flood (1%) or 1 in 200 annual probability sea flood (0.5%) in any year. This flood level is the extent of the Flood Zones	This must be demonstrated by a plan that shows finished floor levels relative to the known or modelled flood level. All levels should be stated in relation to Ordnance Datum ¹	

Subterranean/basement extensions

Due to the risk of rapid inundation by floodwater basements should be avoided in areas at risk of flooding. The LPA may hold additional guidance for basement extensions.

Self-contained basement dwellings are 'highly vulnerable' development and should not be permitted in Flood Zone 3. We are opposed to these developments.

Continued...

¹ Ordnance Datum or the abbreviation 'OD' is the mean level of the sea at Newlyn in Cornwall from which heights above sea level are taken. The contour lines on Ordnance Survey maps measure heights above OD for example, though these are not accurate enough for a flood risk assessment..

Cumulative impact of minor extensions and the removal of Permitted Development rights.

There is potential for the cumulative impact of minor extensions to have a significant effect on flood risk. Where local knowledge (Strategic Flood Risk Assessment held by the LPA/information provided by the parish council) suggests this is the case the guidance contained in FRA guidance note 2 should be applied. FRA guidance note 2 can also be applied where permitted development rights have been removed for flood risk reasons. The Environment Agency does not usually comment on minor development in this category.

Permeable paving and changes to permitted development rights for householders

On the 1st October 2008 the General Permitted Development Order (GPDO) in England was amended by the Government (Statutory Instrument 2008 No. 2362).

One of the changes introduced by the GPDO amendment is the removal of permitted development rights for householders wishing to install hard surfacing in front gardens which exceeds 5sq. metres (i.e. 1m x 5 m) without making provision to ensure permeability. This means that use of traditional materials, such as impermeable concrete, where there is no facility in place to ensure permeability, requires an application for planning permission.

In order to help and advise householders of the options for achieving permeability and meeting the condition for permitted development status the Department for Communities and Local Government (CLG) has produced guidance on permeable paving which can be found on the following link <http://www.communities.gov.uk/publications/planningandbuilding/pavingfrontgardens>

The Environment Agency supports the GPDO amendment as it is in line with the recommendations of the Pitt Report regarding the need to better tackle the impact of surface water flooding. However, Local Planning Authorities should determine these applications in accordance with the CLG guidance **without** consulting the Environment Agency.

End of comment

Appendix E Proposed SuDS Measures

Appendix E Proposed SuDS Measures

